REGIONAL HOMELESS ACTION PLAN
City of Stockton
San Joaquin County
San Joaquin Continuum of Care

March 2024

**ANNUAL UPDATE
AUGUST 2025**

Prepared By:
Rane Community Development

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I.   STATEMENT OF PURPOSE

Purpose: Through this Action Plan Update, the County of San Joaquin, the City of Stockton, and the San Joaquin County Continuum of Care (SJCoC) commit to working jointly in a coordinated, regional fashion to:
- Expeditiously reduce unsheltered homelessness;
- Increase client self-sufficiency and decrease the risk of returns to homelessness; and
- Make homelessness rare, brief, and non-recurring.

This updated Statement of Purpose is driven by community and stakeholder feedback, reviewed and refined by the members of the SJCoC, and in alignment with the guidance and direction of our federal, state, and local elected representatives.

Intent: Through this Action Plan, the three partners express their intentions and the planned strategies to address homelessness through the articulation of specific roles and responsibilities, actions, and funding plans.

Invitation: The Cities of Lathrop, Lodi, Manteca, Mountain House, Ripon, and Tracy are hereby invited to adopt this Action Plan and join this partnership. As independent public entities, the San Joaquin County Office of Education, the Housing Authority of the County of San Joaquin, and the San Joaquin Council of Governments are also invited to partner in the work expressed within this 2025 Action Plan Update.

Strategic Shift: This update describes a strategic shift in the local response strategy towards a greater emphasis on addressing and reducing street homelessness and ensuring that individuals and households experiencing homelessness have more consistent pathways to finding their own best long-term stability. And, consistent with guidance, this update represents the beginning of a shift from the construction of new program spaces, to now shifting resources towards the maintenance and sustainability of operations within these interim and permanent housing programs.

Fund Allocations: Through this Action Plan, the County of San Joaquin, the City of Stockton, and the San Joaquin County Continuum of Care agree to the collective allocation of $22,698,332.21 in Homeless Housing Assistance and Prevention (HHAP) Round 6 funds as follows:

Proposed Eligible Uses	Proposed County / SJCoC Allocations	Proposed City of Stockton Allocations
Permanent Housing (18%)	**$2,009,978.18**	**$2,075,721.62**
• Rapid Rehousing	• $1,004,989.09	• $1,037,860.81
• Services and Coordination	• $1,004,989.09	• $1,037,860.81
Homeless Prevention (18%)	**$2,009,978.18**	**$2,075,721.62**
• Diversion Programs	• $1,004,989.09	• $1,037,860.81
• Prevention Programs	• $1,004,989.09	• $1,037,860.81
Interim Housing (46%)	**$5,136,610.88**	**$5,304,621.92**
• Operating Costs	• $2,568,305.44	• $2,652,310.96
• Enhanced Services	• $2,568,305.44	• $2,652,310.96
Youth Set Aside (10%)	**$1,116,654.55**	**$1,153,178.68**
• Homeless Prevention	• $279,163.64	• $288,294.67
• Interim Housing	• $837,490.91	• $864,884.01
Administration (7%) / HMIS (1%)	$ 893,323.63	$ 922,542.95
Total	**$11,166,545.42**	**$11,531,786.79**

Roles and Responsibilities: This update reaffirms and refines the following:

- Partner Roles and Responsibilities to the San Joaquin Continuum of Care (SJCoC) are as described in the updated SJCoC Governance Charter, Adopted 7/10/2025.
- Partner Roles and Responsibilities to Implement this Regional Action Plan Update are described in this update.

Authority for this Action Plan: This was developed under the collaborative management of the County of San Joaquin, the City of Stockton, and the San Joaquin County Continuum of Care.

Consistent with CA Health and Safety Code, Chapter 6.5 of Part 1 of Division 31:

§50240 (a) This is an update to the regionally coordinated homeless action plan.

§50240 (c) This updates and refines the following components of the prior 2024 Homeless Action Plan:
1. Roles and Responsibilities of Participating Jurisdictions
2. System Performance Measures Key Findings
3. System Performance Measures Improvement Plan

§50240 (d) The community planning process included seven public meetings and a community-wide survey. Components were also discussed in meetings of the SJCoC Strategic Planning Committee and brought for public review and feedback at the SJCoC General Membership meeting on July 10, 2025.

§50240 (e) The planning process invited input from:
1. People with lived experience of homelessness
2. Youth with lived experience of homelessness
3. Local departmental leaders (County) and Staff from local municipalities (other smaller jurisdictions)
4. Homeless service and housing providers
5. Medi-Cal managed care plan partners
6. Street medicine providers and other outreach partners
7. Federally recognized tribal governments

§50240 (f) A Memorandum of Understanding (MOU) committing each signatory to participate in and comply with the Action Plan is included in the appendix.

§50240 (h) This updated Action Plan will be submitted for review by the California Department of Housing and Community Development no later than August 29, 2025, with the signed and executed copy of the MOU.

§50240 (i) This updated Action Plan was posted for community review by the County of San Joaquin and the City of Stockton on August 1, 2025, and announcements of the posting were circulated through the respective Public Information Officers for each qualifying jurisdiction.

Action Plan Term: This Action Plan will be implemented under a joint Memorandum of Understanding (MOU), which shall be entered into following plan review and acceptance by the SJCoC Board of Directors, the Stockton City Council, and the San Joaquin County Board of Supervisors, as of August 29, 2025, and continued until its termination on June 30, 2029, or modified or renewed.

II.   SUMMARY OF STRATEGIC PLAN PROGRESS

The following section provides an update on:
- Progress in meeting the goals outlined in the 2020 Strategic Plan.
- Additional actions and next steps underway to meet objectives.

San Joaquin Community Response to Homelessness (2020 Strategic Plan)	
Goal 1. Establish a Coordinated and Engaged Regional System of Care	
1.1. Establish a cross jurisdictional effort to create a shared processes to access funding streams, identify community priorities, and coordinate activities.	**Progress / Next Steps** 2025 Governance Charter, Collaborative Applicant Agreement, Action Plan, and MOUs. New SJCoC committee structure strengthens program coordination with public agencies and managed care health partners. Multiple jurisdictions are participating in the SJCoC on an active basis.
1.2. Improve data collection, measurement and analysis.	**Progress / Next Steps** All programs receive funding for HMIS system licensure and training on data entry. Expanded system capacity and utility is desired.
1.3. Educate and engage the community.	**Progress / Next Steps** Robust participation in SJCoC and widespread awareness on issues and best practices for addressing homelessness. There is more public support for affordable housing and enhanced services for homeless individuals.
Goal 2. Increase Access and Reduce Barriers to Homeless Crisis Response System	
2.1. Expand low-barrier shelter capacity, hours, and services.	**Progress / Next Steps** Emergency shelter capacity has increased from 883 beds to a projected total of 1,934 by the end of 2026 (120% increase since 2019). Majority of shelters are now entry/exit, not night-by-night. All shelters are low-barrier and have enriched services available. The SJCoC supports completing existing pipeline programs and working collaboratively to ensure the sustainability of shelter programs.
2.2. Invest in Prevention.	**Progress / Next Steps** Over the five previous years nearly 10,000 households have received some form of emergency rental assistance. Homeless prevention remains a priority. Consistent with best practices, homelessness prevention activities will now be paired with wraparound support services and employment assistance. Diversion programs will be available for those exiting an institution.
2.3. Improve and Expand Outreach and Engagement.	**Progress / Next Steps** Encampments under the Interstate 5/Highway 4 interchange complex and in the Mormon Slough are relatively dispersed, as are major encampments in Manteca and Tracy. However, unsheltered homelessness is at record highs. Outreach efforts are now coordinated by SJ CARES in cooperation with CalTrans and local law enforcement. New policies on addressing encampments are in review. All jurisdictions are encouraged to adopt the Governor's Model Ordinance on Addressing Encampments (March 2025).

Goal 3. Ensure Households Experiencing Homelessness have Access to Affordable and Sustainable Permanent Housing Solutions	
3.1. Increase affordable housing stock for vulnerable adults, youth, and families.	**Progress / Next Steps** 240 units of permanent supportive homeless housing have been constructed in the past five years and an additional 200+ are in the development pipeline. However, major changes to federal fund allocations may require new planning to ensure the long-term sustainability of these programs.
3.2. Invest in landlord engagement, housing navigation, and incentives.	**Progress / Next Steps** A county wide Coordinated Entry System (CES) is in place. SJCoC is adopting a by-name list case conferencing process. All placements in affordable housing programs must be through the CES. Landlord engagement and incentives will be standardized per HUD guidance. Rapid Rehousing and Rental Assistance programs are time limited with certain eligibility requirements and participation expectations that are trauma informed and consistent with harm-reduction.
3.3. Expand case management, employment supports, and services.	**Progress / Next Steps** Services remain fragmented and uncoordinated. Major efforts are needed to develop a uniform approach and service standards, including criteria for program success and participant completion.

Key Actions for System Strengthening (2025 updates):

Improve program outcomes

1. Develop a housing-focused shelter model. Standardize expectations for housing navigation and case management within interim housing programs, including eligible transitional housing. Standardize processes for working with individuals living unsheltered or in places not fit for human habitation.

2. Develop regional Rapid-Rehousing / Rental Assistance funding and practice expectations. Develop practice guidelines for other innovative and creative housing solutions, including master leasing and landlord incentives.

3. Create regional screening and referral protocols to escalate case management and treatment for individuals likely to have serious mental illnesses or other disabling conditions that require specialty interventions.

Improve system transparency and accountability

4. Release regular communications for community stakeholders and partners; update the website to better publish and distribute information. Provide clear guidance to all stakeholders on new approaches to expeditiously reduce unsheltered homelessness.

5. Complete a comprehensive review of the HMIS to enhance client-level coordination and collaboration, program management and monitoring, and system-wide assessments of performance measures.

6. Standardize procurement and contract monitoring processes. Develop a coordinated County/City review process to ensure the timely, appropriate, and consistent use of public resources to achieve desired outcomes for people experiencing homelessness.

III.   2025 PLANNING PROCESS

Stakeholder Engagement

Rane Community Development led research activities for this 2025 Regional Homeless Action Plan Update. The mixed-method approach combined qualitative research consisting of public meetings, discussion groups, and a community survey, as described below;

- Analysis of a local community online survey regarding program priorities, including strategies to expeditiously reduce unsheltered homelessness. (Conducted Spring 2025, with 236 respondents).

- Feedback from the seven public meetings held in May 2025.

City	Date	Time	Address
Tracy	Wed. May 14th	10am - Noon	City Hall Rm 203- 333 Civic Center Plaza
Stockton	Tues. May 20th	3pm - 5pm	Behavioral Health - 1212 N. California St.
Stockton	Thurs. May 22nd	5pm - 7pm	Civic Auditorium - 525 N Center St.
Manteca	Tues. May 27th	3:30pm - 5:30pm	Manteca City Hall - 1001 W. Center St.
Stockton	Tues. May 27th	5pm - 7pm	Arnold Rue CC - 5758 Lorriane Ave.
Lodi	Tues. May 28th	1pm - 3pm	Hutchins Street Square - 125 S Hutchins St
Stockton	Thurs. May 29th	5pm - 7pm	Van Buskirk CC - 734 Houston Ave

- Initial findings were reviewed and clarified by key stakeholders and partners of the SJCoC. The SJCoC Strategic Planning Committee, General Membership, and its Board reviewed and approved all strategies and priorities in this Action Plan Update.

Meeting	Date	Venue
SJCoC Strategic Planning Committee Retreat	Fri. June 20th	By invitation / In-person
SJCoC Strategic Planning Committee Meeting	Mon. June 30th	Open Meeting / Online
SJCoC General Membership Meeting	Thur. July 10th	Open Meeting / Hybrid
SJCoC Strategic Planning Committee Meeting	Mon. July 28th	Open Meeting / Online
Stockton City Council	Tues. July 29th	City Hall / Hybrid

- The Updated Action Plan was posted for public review on August 1, 2025, and subsequently submitted for discussion and/or review at the following public meetings.

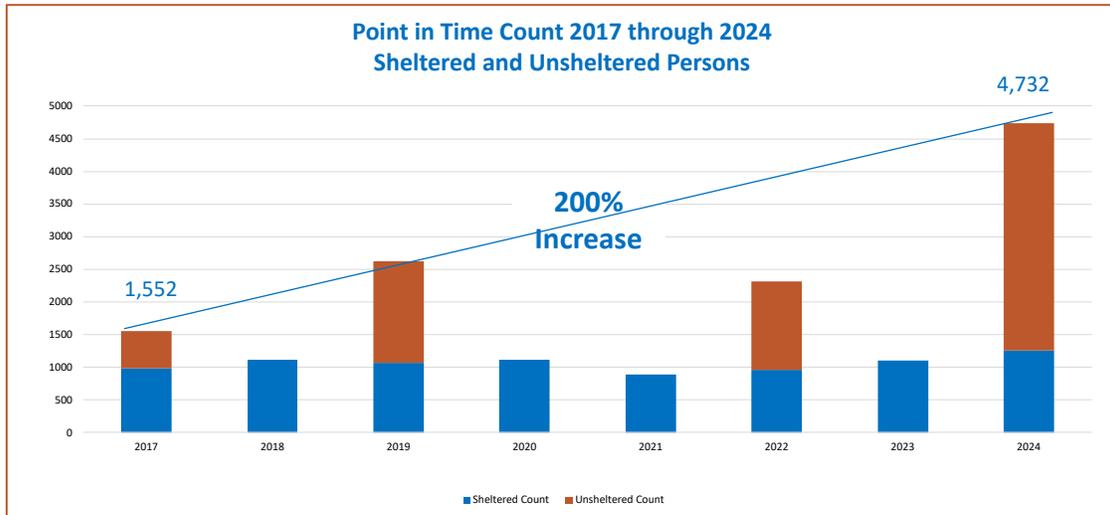| Meeting	Date	Venue
Stockton City Council	Tues. Aug 12th	Stockton City Hall
SJCoC Board Meeting	Thur. Aug 14th	Open meeting / Hybrid
San Joaquin County Board of Supervisors	Tues. Aug 26th	County Admin Building

And;

- Quantitative analyses of data from the State of California's Homeless Data Integration System (HDIS), the U.S. Housing and Urban Development's (HUD's) Homeless Management of Information System (HMIS), the SJCoC's Point-in-Time (PIT) count, and local Housing Inventory Counts (HICs).

IV. BASELINE DATA

Population Data

POINT IN TIME COUNT

Point in Time Count 2017 through 2024
Sheltered and Unsheltered Persons

1,552

200% Increase

4,732

Sheltered Count   Unsheltered Count

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- The total number of persons experiencing homelessness is increasing. Locally, 73% of persons experiencing homelessness are unsheltered.

- Persons experiencing homelessness are increasingly female (38%), over 55 years of age (27%) or under 25 (13%). Homelessness among youth 18 – 24 is rising at a faster pace than other population groups.

- Homelessness affects persons of all race/ethnicities, however Black/African American community members remain disproportionately impacted, accounting for 19% of those identified through the Point in Time Count, despite representing less than 8% of the region's overall population make-up.

- Most people have experienced more than one episode of homelessness (56%) and when they are homeless, continue in that state for one year or more (70%).

- System involvement is common, with 24% having spent a night in detention/custody over the past year and 14% self-reporting as prior foster care recipients.

- Over one-third (38%) of homeless individuals surveyed reported having a disabling condition and 27% reported that they were completely unable to work.

DISABLING CONDITION

A disabling condition is defined by HUD as a developmental disability, HIV/AIDS, or a long-term physical or mental impairment that impacts a person's ability to live independently but could be improved with stable housing.

38%

of survey reposdents report having at least one disabling condition

DRUG OR ALCOHOL ABUSE

40%
Report having abused drugs or alcohol

PSYCHIATRIC OR EMOTIONAL CONDITIONS

36%
Report having a psychiatric or emotional condition

PHYSICAL DISABILITY

28%
Report having a physical disability

CHRONIC HEALTH CONDITION

27%
Report having a chronic health condition

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RESIDENCE AT TIME OF HOMELESSNESS

90% San Joaquin County
9% Other CA County
1% Out of State
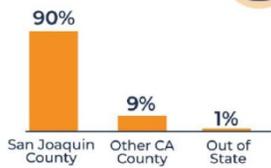
DURATION OF CURRENT HOMELESSNESS

3% <7 Days
2% 8-30 Days
7% 1-3 Months
11% 4-6 Months
7% 7-11 Months
70% 1 Year or More
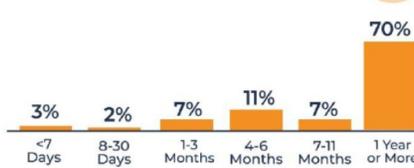
FIRST EPISODE OF HOMELESSNESS

44%

Reported their current episode of homelessness as being their first

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Program Data

HOUSING INVENTORY COUNT

Utilization Data from 2025 Housing Inventory Count

Housing/Program Type	Capacity (# of Beds)	Occupancy	Occupancy Rate	2024 Beds and Use Rate	
Emergency Shelters	1,346	1,085	80.6%	1,311	68.0%
Transitional Housing	352	206	58.5%	326	52.1%
Permanent Housing Vouchers	1,261	1,261	100%	530	77.0%
Permanent Supportive Housing or PH w/ services	789	722	91.5%	752	86.4%
Rapid Re-Housing	532	532	100%	381	100%
Total (All Types)	4,280	3,806	88.9%	3,300	75.8%

Change in Shelter Bed Capacity 2019 - 2025
* 2025/2026, New or in construction
120% increased capacity
1,934
883
Family Shelter: 502, 523, 591
Adult Shelter: 371, 932, 1452
2019
2026
■2019 ■2024 ■2025
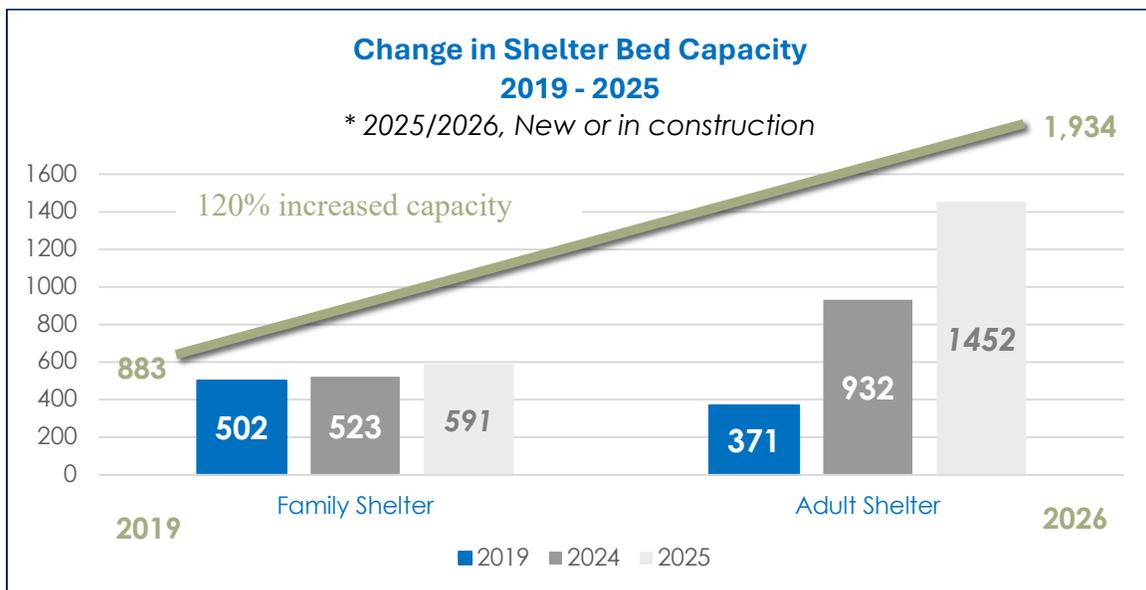
- The number of available interim shelter beds and permanent housing solutions has increased significantly over the past five years.
- Program utilization improved in 2025 and was stronger than any prior year.
- Despite bed/unit capacity increasing, the number of people experiencing homelessness and living unsheltered remains high.
- Construction / development projects are not keeping up with the growing demand for safe places for people who are experiencing homelessness to stay as they work to regain stability.

V.   SYSTEM PERFORMANCE MEASURES

People Experiencing Homelessness

According to the most recent report generated by the San Joaquin CoC Homeless Management Information System (HMIS) and released by the state's Homeless Data Information System (HDIS), the number of unduplicated individuals receiving homeless services is 11,287, about the same as the prior year, but an increase of nearly 40% from 2020.

SYSTEM PERFORMANCE MEASURES

Measure	CY 2020	10/1/23 – 9/30/24	% Change from 2020	Progress / Score
1.a. Number of persons experiencing homelessness in HMIS	8,138	11,287	+ 39%	worsening
1.b. Estimated number of people experiencing unsheltered homelessness on the SJCoC PIT count[1]	1,558	3,469	+123%	worsening
2. Number of people accessing services who are experiencing homelessness for the first time	4,273	5,452	+28%	worsening
3. Number of people exiting homelessness into permanent housing	715	1,183	+65%	improving
4. Average length of time (in days) that people were enrolled in non-residential or short-term programs without securing long-term housing	69	94	+36%	worsening
5. Percent of people who return to homelessness within 6 months of exiting homelessness response system to permanent housing	10.8%	8.64%	-1.44%	improving
6. Number of people with successful placements from street outreach (temporary or permanent)	2*	15*	+650%	improving

* Low numbers are likely the result of inconsistent / erroneous data entry or submission upload practices. Technical assistance has been requested to rectify this issue.

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[1] The 2024 PIT Count used an updated survey sampling methodology to count unsheltered homelessness. 2024 PIT count figures likely correct an undercounting from prior years. Locally, the SJCoC recognizes that there has been an increase in homelessness, though the rate of change may be closer to 39% (as indicated by the increase in unique service recipients reported in measure 1.a. above,) than the123% increase reflected through the changes in people experiencing unsheltered homelessness.

INDIVIDUALS SERVED BY KEY CHARACTERISTICS (N=11,287)

Gender / Household Composition	Number	Proportion of Total
Man/Boy	6,011	53%
Woman/Girl	5,229	46%
Transgender	31	0%
Single adults without children	5,780	51%
People in families with at least 1 child	5,190	46%
People in households with only children	671	6%

INDIVIDUALS SERVED BY VULNERABILITIES

Additional Vulnerabilities	Count (2024)	Count (2025)	Change
Adults with Substance Use Disorders (SUD)	1,339	1,327	- 1%
Adults with Serious Mental illnesses (SMI)	1,182	1,346	+ 14%
Veterans	463	359	- 22%
Adults fleeing Domestic Violence (DV)	337	257	- 24%
Parenting Youth	249	282	+ 13%
Unaccompanied Youth (18-24)	511	545	+ 7%
Older Adults (50+ years old)	NA	2,233	NA

- ■ HDIS program service utilization data shows slightly different data than Point-in-Time data though generally the trends remain consistent, with:
  - o A greater proportion of females experiencing homelessness
  - o One-fifth of those served were over the age of 50.
  - o A disconcerting number of children are experiencing homelessness, and data shows an increase in the number of homeless unaccompanied youth who are themselves parents.

- ■ The proportion of adults with serious mental illnesses may be increasing, although this may be consistent with better coordination with San Joaquin County Behavioral Health Services and improved diagnostics rather than an actual change in the population composition.

Racial and Ethnic Disparities by Performance Measures

PROGRAM UTILIZATION RACE/ETHNICITY[2]:

	Measure 1a: Number of people accessing services who are experiencing homelessness	Measure 2: Number of people accessing services who are experiencing homelessness for the first time	Measure 3: Number of people exiting homelessness into permanent housing	Measure 4: Average length of time (in days)	Measure 5: Percent of people who return to homelessness within 6 months of exiting homelessness to permanent housing
American Indian or Alaska Native (alone or in combination)	3%	2%	3%	16%	0%
Asian or Asian American (alone or in combination)	4%	5%	4%	14%	11%
Black or African American (alone or in combination)	29%	30%	30%	14%	4%
Hispanic/Latino (alone or in combination)	29%	32%	27%	13%	18%
Middle Eastern or North African (alone or in combination)***	0%	0%	0%	4%	0%
Native Hawaiian or Other Pacific Islander (alone or in combination)	1%	1%	2%	23%	0%
White (alone or in combination)	34%	30%	34%	16%	10%
	100%	100%	100%	100%	100%

- People who are Black or African American and experiencing homelessness are accessing services at rates that are disproportionately higher than their rate in the general population.
- People who are Hispanic/Latino return to homelessness within 6 months of exiting homelessness to permanent housing at rates somewhat higher than for others.
- Variations in performance measures are not statistically significant across other ethnicity/race categories, or measures, due to low sample sizes.

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[2] Data is extrapolated from HDIS data run, provided to CA-511 on 4-4-2025. Data includes Ethnicity and Race data whenever that race/ethnicity was indicated either alone or in combination with another category. Of the 11,287 people served, there were 13,520 race/ethnicity entries. Respondents were more likely to select White or Hispanic/Latino in combination than other ethnicity and racial categories.

VI.   ADDITIONAL CONSIDERATIONS

Affordability: Root Cause Analysis
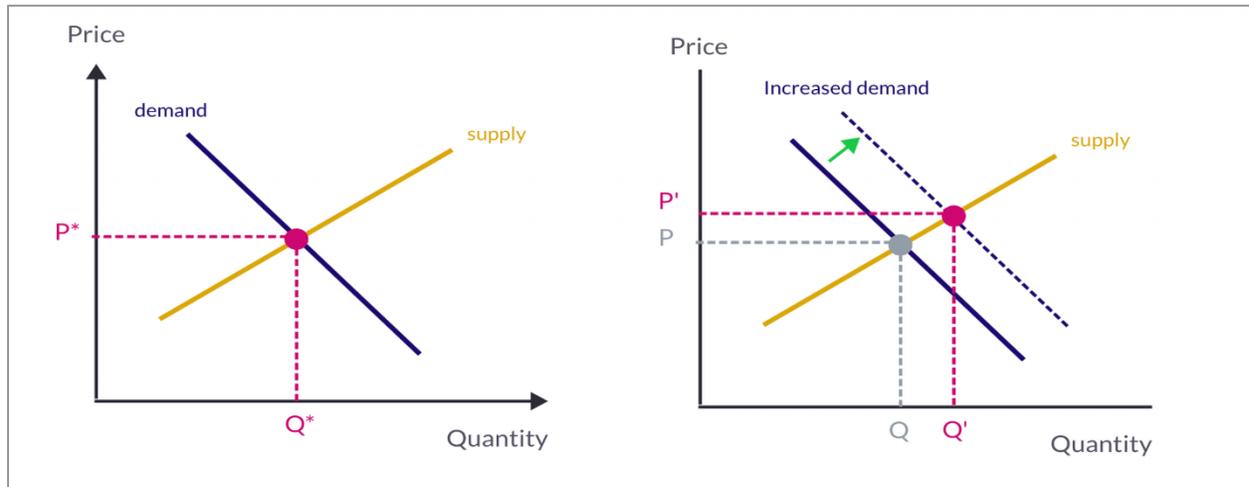
CHALLENGES:

- Since 2010, the region has grown nearly 20%.
- Housing demand has outpaced supply, driving prices up.
- Our region needs housing for **13,293** very low-income households who earn less than 50% of AMI.
- Federal funding for affordable housing is likely to decline.
    o 189 households (554 individuals) are losing their emergency housing voucher and at imminent risk of homelessness.
    o An estimated 2,000 households are at risk of having a permanent housing voucher converted to a shorter term rental assistance program, putting the housing stability of an estimated 6,000 individuals at risk over the next several years.

OPPORTUNITIES:

- There are new shelters and affordable housing projects being developed in nearly every community.
- Four cities have dedicated homeless services coordinators bringing partners together to address the crisis.
- New state guidance provides a framework for more successfully addressing encampments and expeditiously reducing unsheltered homelessness.

ON THE HORIZON:

- New opportunities to develop innovative housing programs, including shared communities and programs that meet clients' recovery and job training needs.
- More clarity on the role of HHAP funds to address housing-focused solutions, that sustain existing operations.
- More clarity on recommended policies, practices, and funding opportunities for street outreach, safe parking sites, and other strategies to expeditiously reduce unsheltered homelessness.

VII. RECOMMENDATIONS

Input From Public Meetings

SUMMARY

1. Re-examine residential services and supports and adopt an incremental approach. There should be more flexibility for movement up and down a housing continuum. Locally the SJCoC will strengthen its coordination with health care, behavioral health, workforce development and justice partners to prevent homelessness, or returns to homelessness, for vulnerable populations.

   ➢ Consistent with guidance, investments will be directed towards programs that provide rental assistance, rapid rehousing, and other diversion support programs that prevent people at-risk of homelessness (or recently experiencing homelessness) from entering unsheltered homelessness or interim shelter programs, including those exiting institutions.

2. The region will meet its capital expansion goals for shelters and housing with pipeline projects. Investments must shift from capital projects to sustaining operations of programs.

   ➢ Consistent with guidance, all HHAP 6 funds are budgeted towards eligible Housing Solutions. Funding prioritizes sustaining operations within existing interim housing programs and trauma-informed and evidence-based intensive case management services, housing navigation, connecting people to substance use or mental health treatment, public benefits advocacy, and other supportive services to promote stability and referral into permanent housing.

3. The local approach must shift from "housing" as the goal to that of long-term client success. All projects must strive to optimize self-sufficiency among individuals and families experiencing homelessness.

   ➢ Consistent with guidance, investments in program operations will be directed towards service enriched programs that are trauma-informed and practice harm reduction, to include intensive case management services, assertive community treatment services, critical time intervention services, other tenancy support services, evidence-based employment services, coordinating mental health, substance use, and primary care treatment of other evidence-based supportive services to increase housing retention.

4. Homelessness among children and youth, and among youth 18-24 who are themselves parenting is increasing.

   ➢ Consistent with evidence-based practices, children and youth focused services will include transitional housing with longer-term program supports and services available; as is consistent with the developmental needs of young people and the supports necessary to stabilize entire families.

DETAILED INPUT BY KEY STAKEHOLDER GROUP

Stakeholders	Description of how stakeholders were invited and encouraged to engage.	The specific input incorporated into plan
People with lived experience of homelessness, including but not limited to survivors of domestic violence	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND partnership with local homeless shelters to encourage shelter residents to attend public meetings.	Request for more assistance achieving long-term self-sufficiency. More employment readiness and job seeking support and easier access to substance use treatments services.
Youth with lived experience of homelessness	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND partnership with the Youth Advisory Board	Recognition of the growing incidence of youth homelessness. Discussions of "what works," when engaging youth overcoming trauma.
Local department leaders and staff from qualifying smaller jurisdictions.	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND targeted invitations to department leaders and city staff from smaller jurisdictions.	Intention to better align homeless services with existing workforce development programs.
Homeless services and housing providers, including developers of permanent affordable housing operating within the region.	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND targeted outreach / discussions with Local Housing Authority.	Intention to prioritize (1) sustaining operations of shelters programs (2) preparing for potential cuts in federal housing subsidies and preventing returns to homelessness and (3) more case management and workforce development in conjunction with housing solutions.
Each Medi-Cal Managed Care Plan contracted with the State Department of Health Care Services in the region	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND targeted outreach / discussions with the MCPs.	Leveraging resources from the MCPs under the CalAIM expansion to partially address shelter operational costs through billable services. More assistance with application processes requested from MCPs.
Federally recognized tribal governments pursuant to Section 4103 of Title 25 of the United States Code that are within the region.	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND letters of invitation to Tribal entities and Native serving organizations.	Ongoing attention to the disproportionate rates of homelessness among Native Americans and the systemic takings of land/homes by government and/or the deliberate removal of children from families as causal-factors for intergenerational Native poverty and incarceration must shape trauma informed services.
Street medicine providers, victim service providers, and other service providers assisting people experiencing homelessness or at risk of homelessness	Joint effort of the Public Information teams of the City of Stockton and the County of San Joaquin. Additional posting and distribution through the CoC. AND targeted invitations to local service providers to ensure broad participation and attendance at public meetings and the stakeholder planning process.	Stronger coordination is required between partner agencies. Leadership and direction is needed to guide more uniform program eligibility, intake, service expectations, and referral / exit criteria.

VIII. 2025 ACTION PLAN UPDATE

COMMUNITY STRATEGIC PRIORITIES

Prevent Imminent Risk of Homelessness	Sustain Interim Housing Operations	Expand Housing Assistance and Self-Sufficiency Supports	Address Increases in Youth Homelessness

HHAP 6 EXPENDITURES

- Permanent Housing Solutions
    - Rapid rehousing and rental assistance: HSC §50243 (e)(1)(A-C) and §50243 (e)(2)
    - Operating subsidies (priority is to sustain existing programs): HSC §50243 (e)(1)(D)
    - Services and service coordiantion: HSC §50243 (e)(1)(E) and §50243 (e)(1)(G)
- Homelessness Prevention and Youth Homelessness Prevention
    - Prevention and diversion: HSC §50243 (e)(2)(A) and §50243 (e)(2)(B)
- Interim Housing and Youth Transitional Housing
    - Costs associated with operations: HSC §50243 (e)(3)(A-D)
    - Services and service coordiantion: HSC §50243 (e)(3)(E) and §50243 (e)(3)(H)
- Administrative Costs
    - Up to 7% for Administrative costs, and 1% for HMIS related costs.

MEASURES OF SUCCESS (STATE AND LOCAL PRIORITIES)

From a 2024 HDIS baseline of 11,287 total persons experiencing homelessness:

- Decrease the number of people experiencing unsheltered homelessness (on a single day).
    - From a 2024 PIT baseline of **3,469**.
- Reduce the proportion first time homelessness for those exiting institutional settings.
    - Baseline not yet measured. (HDIS measure pending)
- Increase the number of people exiting homelessness into permanent housing.
    - From a 2024 HDIS baseline of **1,183.**
- Decrease the number of people experiencing chronic homelessness.
    - From a 2024 PIT baseline of **1,078;** among whom 72% are unsheltered.
- Decrease the number of unaccompanied children and youth experiencing homelessness.
    - From a 2024 PIT baseline of **304;** among whom 80% are unsheltered.

Roles and Responsibilities

OUTREACH AND SITE COORDINATION

Activities pertaining to the outreach and engagement of unsheltered homeless individuals and site coordination for the resolution of unsanctioned encampments.

Participating Jurisdictions	Role(s) and Responsibilities in Outreach and Site Coordination
SJCoC	• Convene workgroups of homeless service partners, people with lived experience, local law enforcement agencies, public works agencies, CalTrans, and others to develop and adopt a uniform set of practice guidance for homeless outreach and encampment resolution. • Review the Governor's Model Ordinance and other emerging policies, legislation, and best practices. Provide information to members of the public, including people experiencing homelessness on anticipated changes in local practices for outreach, engagement, and encampment resolution. • Endorse the Governor's Model Ordinance and encourage regional adoption. • Coordinate the Point-in-time Count activities to provide regular information on the impact of local efforts to expeditiously reduce the number of people who are experiencing unsheltered homelessness with urgency and dignity.
San Joaquin County	• The Collaborative Applicant will initiate convenings by December 31, 2025. • Will continue to provide leadership in outreach and site coordination through San Joaquin County Behavioral Health Services and the SJCARES team, respectively. • Will provide guidance on model co-response practices for outreach and engagement, as well as when and how to utilize a mobile 24/7 BHS response team. • Will provide leadership in deploying joint resources (site coordination) for encampment resolution activities through SJCARES. • Will task the Human Services Agency (HSA), the Health Care Services Agency (HCSA) and its affiliated departments, including Behavioral Health Services (BHS), and the Probation Department's SJ CAREs team to provide resources, information and other assistance as best able during targeted activities to sites for the purpose of providing a trauma-informed and problem-solving approach to addressing factors contributing to households living unsheltered and in places not fit for human habitation.
City of Stockton	• City public safety and municipal services will continue to work jointly to address encampments of unsheltered homeless households with urgency and dignity. • Will work in partnership with the County and SJCoC to develop a uniform set of practice guidance for homeless outreach and encampment resolution. • Will review the Governor's Model Ordinance and develop recommendations on how the Draft Ordinance can contribute to City efforts. • Stockton Police Department will continue to work in partnership with the SJ CARES team and other public safety partners to monitor the situation in encampments for matters pertaining to community safety, public health, potential damage to civic infrastructure, and other criteria and create monitoring and patrol plans to address situations as they arise. • Stockton Police Department will continue to work in partnership with health, behavioral health, and other community-based service providers to ensure that all providers are aware of the individuals and families who are living unsheltered in our community and in need of coordinated support and assistance.

SITING AND USE OF AVAILABLE LAND

Advanced planning to make housing more affordable within the region and to ensure compliance with state guidance for local and regional land use planning.

Participating Jurisdictions	Role(s) and Responsibilities in Land Use and Development
SJCoC	• The CoC has no direct role or responsibility as it relates to land use and development. However, the SJCoC will continue to work collaboratively with San Joaquin County, the City of Stockton, and other smaller jurisdictions within the region regarding the importance of innovative and affordable housing opportunities to address the needs of the 13,293 households earning less than 50% of AMI in our community who are severely rent burdened and/or at risk of homelessness.
San Joaquin County	• The County will identify available areas and projects for development opportunities; build partnerships with third party developers that streamline or improve development projects and timelines. • The County has updated its housing element to allow for expanded development of mobile and manufactured housing throughout the unincorporated regions of the County in an effort to encourage the development of low and very low income housing. • The County has also removed a discretionary permit requirement for residential uses in its commercial zones and permitted all multifamily residential uses with a ministerial zoning compliance review. • The County will continue its collaboration with the City of Stockton, Smaller Jurisdictions, the local Housing Authority, and others to support development opportunities, including the pursuit of funding opportunities such as Homekey to expand the regional portfolio of housing for very low and acutely low income households.

City of Stockton	• The City will identify available areas and projects for development opportunities; build partnerships with third party developers that streamline or improve development projects and timelines.
	
	• The City has made available on its public website both a community land inventory and a listing of surplus properties. The City has an open invitation for Requests for Interest / Statement of Qualifications for Development of Partnership Opportunities for the surplus land parcels.
	
	• An interactive mapping tool shows pipeline projects and vacant sites within the City that are prioritized for residential development.
	
	• The City has been awarded the "Prohousing Designation" from the CA Department of Housing and Urban Development. Key components of the Prohousing designation include:
	   ○ 100% density bonus that exceeds State standards,
	   ○ allowance of duplexes "by-right" in single-family residential zones,
	   ○ streamlined project reviews, and
	   ○ the Citywide Affordable Housing Development Fee Exemption Program, which reduces the financial burden of developing affordable housing.
	
	• The City has an active program to encourage major projects, including new and rehabilitated mixed use and multi-family housing, through the Advantage Stockton initiative which showcases available properties suitable for development.

DEVELOPMENT OF SHELTER, INTERIM AND PERMANENT HOUSING OPTIONS

Ensuring a broad continuum of housing solutions for homeless individuals and families is available and can be sustained over time to address local needs.
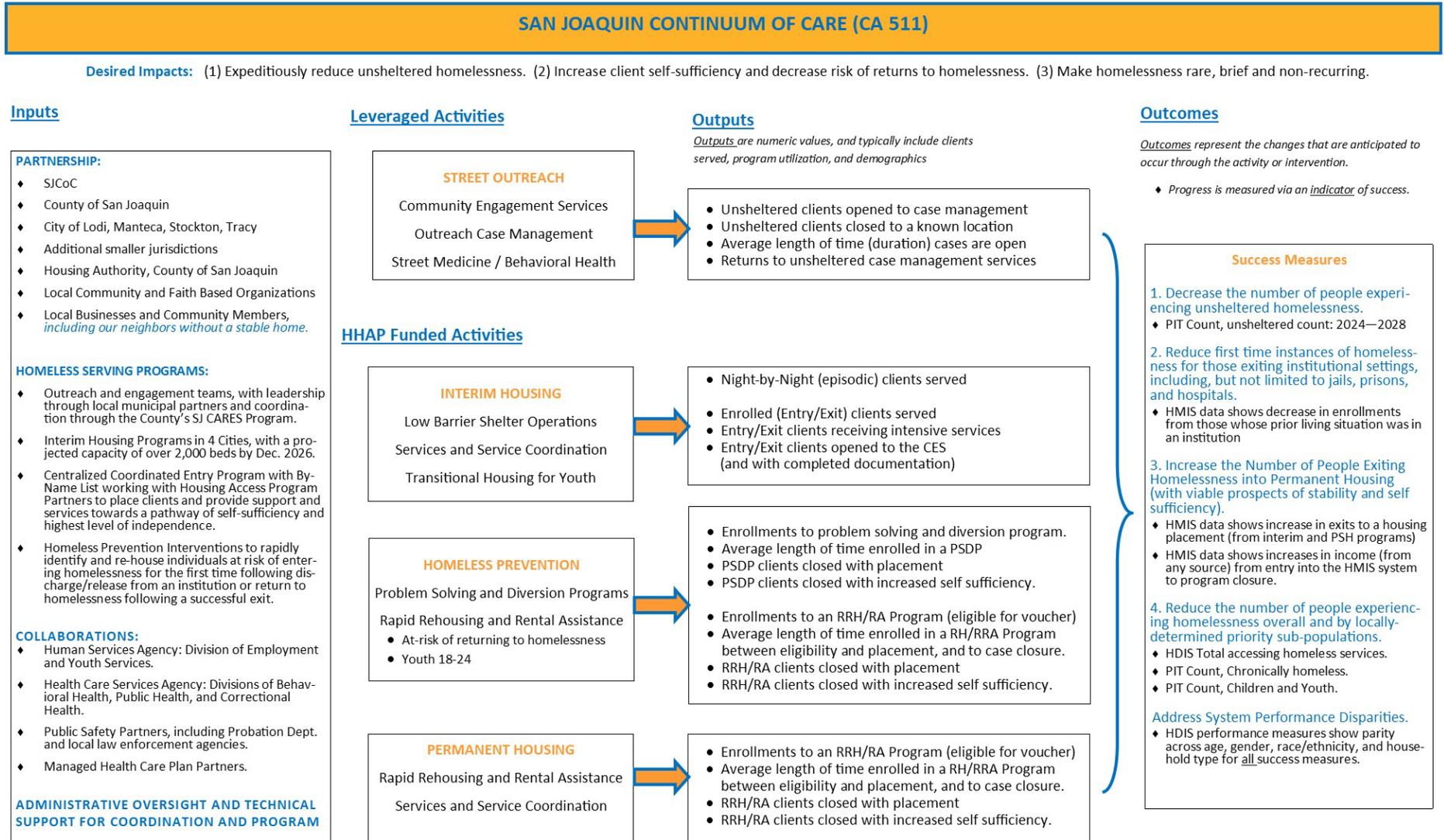
Participating Jurisdictions	Role(s) and Responsibilities in Development of Interim and Permanent Housing Options
SJCoC	• Will continue to work collaboratively with San Joaquin County, the City of Stockton, and Smaller Jurisdictions to support them in the development and financing of interim and permanent housing within the regions. • Will continue to work closely with agencies that provide Permanent Housing options to the homeless: Housing Authority County of San Joaquin, Visionary Home Builders, STAND Affordable Housing, Central Valley Low Income Housing Corporation and others that provide Vouchers for both tenant-based and project-based opportunities. • Consistent with SB 166, our local priority is to complete the development of projects in the pipeline and bring the estimated 588 shelter beds and 221 permanent housing units under construction into operation within the next 12-24 months.
San Joaquin County	• See above for SJCoC, and; • Anticipates the opening of an additional 252 shelter beds within three Smaller Jurisdictions over the next 12-24 months. • A key priority is ensuring the ongoing sustainability of these programs as they are necessary to our strategy to expeditiously reduce unsheltered homelessness in the County. • Will develop the Be Well Behavioral Health Campus, a 23-acre parcel currently approved for 354,400 gross square feet of behavioral health facilities and 426 residential units/beds. The campus will feature facilities that will provide outpatient care, urgent behavioral and mental health services, residential treatment, and transitional housing. The projected budget is $261.8 million, and construction is anticipated in 2026, following an environmental review and final permitting.
City of Stockton	• See above for SJCoC, and; • Anticipates the opening of an additional 336 shelter beds within the City over the next 12 months (which includes an additional 68 beds for families). • A key priority is ensuring the ongoing sustainability of these programs as they are necessary to our strategy to expeditiously reduce unsheltered homelessness in the County. • Will continue to work closely with the affordable housing projects under construction within the City to provide streamlined project reviews and timely inspections using a concierge approach with routine project meetings between city staff and the development teams.

COORDINATION AND CONNECTION TO SERVICE DELIVERY

Regional coordination and collaboration across jurisdictions and service divisions to connect homeless individuals and families to existing community services and supports.

Participating Jurisdictions	Role(s) and Responsibilities in connection to Service Delivery
SJCoC	• The CoC promotes community-wide commitment to the goal of ending homelessness. Serves as the convenor of partners and stakeholders, including those experiencing homelessness. Roles and responsibilities were adopted July 2025, through the Governance Charter of the CoC and the Regional Action Plan, Updated August 2025. • Will fund regional housing related solutions, including sustaining the operations of interim housing. • Will continue to strengthen collaboration with Service Providers and stakeholders, including those with lived experience, transitional aged youth, and veterans. • Will continue to emphasize the utilization of the Homeless Management Information System (HMIS) and the expansion of the Coordinated Entry System (CES) to support housing placement and coordination practices that improve the delivery of services. • Will facilitate discussions on the coordination of and connection to service delivery leveraging the CoC Committee structure to ensure a CoC wide approach and/or effort that improves the delivery of services for people experiencing or at-risk of experiencing homelessness.
San Joaquin County	• The County serves as the Collaborative Applicant for the CoC and provides day-to-day staffing, management, and expertise to address and prevent homelessness. Coordinates the PIT Count and oversees activities for HMIS and CES management. • Will fund housing related solutions, including contributions to efforts to sustain the operations of interim housing in smaller jurisdictions. • The designees of the San Joaquin County Probation Department, Public Health Department, and Behavioral Health Department shall serve on the CoC Board and actively participate in committee activities. The Deputy Director of the Human Services Agency's Employment and Youth Services Program shall oversee the activities of County staff serving as the Collaborative Applicant for SJCoC.
City of Stockton	• The City works in close partnership and collaboration with the County and CoC to develop a regional approach and strategy to address and prevent homelessness. • Will contribute a fair share allocation of costs for the operations, management, oversight, of certain federally mandated activities of the CoC, including PIT Count, HMIS, and CES operations. • Will fund housing related solutions, including contributions to efforts to sustain the operations of interim housing within the City's Sphere of Influence. • A designee of the City of Stockton shall serve on the CoC Board and actively participate in committee activities. The City's Economic Development Department and Community Development Departments will continue their close partnership in the siting and development of interim and permanent housing.

Regional Logic Model

SAN JOAQUIN CONTINUUM OF CARE (CA 511)

Desired Impacts: (1) Expeditiously reduce unsheltered homelessness. (2) Increase client self-sufficiency and decrease risk of returns to homelessness. (3) Make homelessness rare, brief and non-recurring.

Inputs

PARTNERSHIP:
♦ SJCoC
♦ County of San Joaquin
♦ City of Lodi, Manteca, Stockton, Tracy
♦ Additional smaller jurisdictions
♦ Housing Authority, County of San Joaquin
♦ Local Community and Faith Based Organizations
♦ Local Businesses and Community Members, *including our neighbors without a stable home.*

HOMELESS SERVING PROGRAMS:
♦ Outreach and engagement teams, with leadership through local municipal partners and coordination through the County's SJ CARES Program.
♦ Interim Housing Programs in 4 Cities, with a projected capacity of over 2,000 beds by Dec. 2026.
♦ Centralized Coordinated Entry Program with By-Name List working with Housing Access Program Partners to place clients and provide support and services towards a pathway of self-sufficiency and highest level of independence.
♦ Homeless Prevention Interventions to rapidly identify and re-house individuals at risk of entering homelessness for the first time following discharge/release from an institution or return to homelessness following a successful exit.

COLLABORATIONS:
♦ Human Services Agency: Division of Employment and Youth Services.
♦ Health Care Services Agency: Divisions of Behavioral Health, Public Health, and Correctional Health.
♦ Public Safety Partners, including Probation Dept. and local law enforcement agencies.
♦ Managed Health Care Plan Partners.

ADMINISTRATIVE OVERSIGHT AND TECHNICAL SUPPORT FOR COORDINATION AND PROGRAM

Leveraged Activities

STREET OUTREACH
Community Engagement Services
Outreach Case Management
Street Medicine / Behavioral Health

HHAP Funded Activities

INTERIM HOUSING
Low Barrier Shelter Operations
Services and Service Coordination
Transitional Housing for Youth

HOMELESS PREVENTION
Problem Solving and Diversion Programs
Rapid Rehousing and Rental Assistance
• At-risk of returning to homelessness
• Youth 18-24

PERMANENT HOUSING
Rapid Rehousing and Rental Assistance
Services and Service Coordination

Outputs
Outputs are numeric values, and typically include clients served, program utilization, and demographics

- Unsheltered clients opened to case management
- Unsheltered clients closed to a known location
- Average length of time (duration) cases are open
- Returns to unsheltered case management services

- Night-by-Night (episodic) clients served
- Enrolled (Entry/Exit) clients served
- Entry/Exit clients receiving intensive services
- Entry/Exit clients opened to the CES (and with completed documentation)

- Enrollments to problem solving and diversion program.
- Average length of time enrolled in a PSDP
- PSDP clients closed with placement
- PSDP clients closed with increased self sufficiency.

- Enrollments to an RRH/RA Program (eligible for voucher)
- Average length of time enrolled in a RH/RRA Program between eligibility and placement, and to case closure.
- RRH/RA clients closed with placement
- RRH/RA clients closed with increased self sufficiency.

- Enrollments to an RRH/RA Program (eligible for voucher)
- Average length of time enrolled in a RH/RRA Program between eligibility and placement, and to case closure.
- RRH/RA clients closed with placement
- RRH/RA clients closed with increased self sufficiency.

Outcomes
Outcomes represent the changes that are anticipated to occur through the activity or intervention.

♦ *Progress is measured via an indicator of success.*

Success Measures

1. Decrease the number of people experiencing unsheltered homelessness.
♦ PIT Count, unsheltered count: 2024—2028

2. Reduce first time instances of homelessness for those exiting institutional settings, including, but not limited to jails, prisons, and hospitals.
♦ HMIS data shows decrease in enrollments from those whose prior living situation was in an institution

3. Increase the Number of People Exiting Homelessness into Permanent Housing (with viable prospects of stability and self sufficiency).
♦ HMIS data shows increase in exits to a housing placement (from interim and PSH programs)
♦ HMIS data shows increases in income (from any source) from entry into the HMIS system to program closure.

4. Reduce the number of people experiencing homelessness overall and by locally-determined priority sub-populations.
♦ HDIS Total accessing homeless services.
♦ PIT Count, Chronically homeless.
♦ PIT Count, Children and Youth.

Address System Performance Disparities.
♦ HDIS performance measures show parity across age, gender, race/ethnicity, and household type for all success measures.

System Performance Measures Improvement Plan

STRATEGIES, ACTIVITIES, AND PERFORMANCE MEASURES

Success Measure 1: Decrease the number of people experiencing unsheltered homelessness. Key Actions: 3.a, 3.b, 4.a, A.1, A.2			
Strategy	Activity	Tracking Success	Performance Measure
1. Strengthen local policies and municipal codes to compliment street outreach activities.	Adopt Governor's Model Ordinance for addressing encampments. Adopt uniform outreach practice model, based on Cal-ICH and UCSF- Benioff guidance reports.	• Cities with updated ordinances. • Cities with street outreach policies.	Reduce the number of people living unsheltered, as measured through the bi-annual point-in-time count. Improved parity in experiences across race/ethnicity and as consistent with the demographic proportion of the county population.
2. Improve street outreach through more effective case management and staff/program accountability.	Deploy coordinated teams of outreach workers, case managers, and others to provide time-limited outreach activities / interventions.	• Unsheltered clients open to the street outreach teams in HMIS. • Unsheltered clients successfully closed to a known location in HMIS.	
3. Leverage additional (non-HHAP) resources.	Work in partnership with public safety, health care providers, behavioral health services, and managed care plan partners	• Amount of local resources (funding and/or staff members) invested in outreach efforts. • Average length of time cases are open.	
4. Seek additional funding for targeted encampment resolution activities.	Apply to ERF for temporary safe parking / triage services to resolve entrenched encampments.	• Amount of new resources (funding and/or staff members) secured to address encampments is sufficient.	
5. Support, sustain, and enhance existing interim housing programs.	Distribute HHAP funding to existing, qualifying shelter programs for operations and enhanced services.	• Homeless clients transition from night-by-night only to enrolled program clients receiving intensive services through an entry/exit program.	

Success Measure 1, HHAP-6 Eligible Expenditures:

- Operating Costs for Navigation Centers or other emergency shelters that are existing, low-barrier, and as defined in Sections 65660 and 65662 of the Government Code.

- Services provided to people in Interim Housing, so long as the services are trauma-informed and practice harm reduction.

Success Measure 2: Reduce first time instances of homelessness for those exiting institutional settings, including, but not limited to juvenile detention or wardship (youth) or jails, prisons, or hospitals (youth and adults)
Key Actions: 2.a, A.1, A.2

Strategy	Activity	Tracking Success	Performance Measure
6. Leverage additional (non-HHAP) resources.	Work in partnership with public safety, health care providers, and behavioral health services. Coordinate efforts to address youth homelessness in partnership with child welfare services division.	• Amount of local resources (funding and/or staff members) invested in activities for jail / custody reentry services. • Number of street outreach clients identified as having recently existed an institution. • Number of youth / young adult clients identified as having prior child welfare involvement.	HMIS enrollments show a decrease in clients whose prior living situation was in an institution, as defined by federal statute. Improved parity in experiences across race/ethnicity and as consistent with the demographic proportion of the county population.

7. Expand investments in transitional housing and diversion programs.	Distribute HHAP funding to qualifying programs providing trauma-informed case management services.	• Enrollments in problem solving, diversion, and transitional programs.
		  o Average length of time in program
		  o Successful closures (to permanent housing / placement)	

Success Measure 2, HHAP-6 Eligible Expenditures:

- Problem solving and diversion programs intended to assist people exiting an institution in resolving their immediate housing crisis and averting a placement in a shelter or living unsheltered on the streets.

- Youth-focused homeless prevention / interim housing activities, including rental assistance and transitional housing programs with intensive case management services.

Success Measure 3: Increasing the Number of People Exiting Homelessness into Permanent Housing
Key Actions: 1.a, 1.b, A.1, A.2

Strategy	Activity	Tracking Success	Performance Measure
8. Expand the RRH/RA program and enhance with more supportive services and service coordination.	Work in partnership to create RRH/RA policies that provide clear guidance on assistance eligibility and criteria. Work through the CES to determine eligibility and priority based on household vulnerabilities. Convene monthly case conferencing sessions to develop housing placement plans for those experiencing chronic homelessness and at high levels of vulnerability.	• Enrollments into an RRH/RA program (eligible for voucher). • Average length of time enrolled in a RRH/RA program between eligibility and placement. • Average length of time enrolled in a RRH/RA program from initial placement to case closure. • Proportion of households gaining a place to live that previously met the definition of chronic homeless.	Number of exits from a street outreach program to a permanent housing program. Number of exits from an interim or transitional housing program to a permanent housing program. Number of exits from a permanent housing program to a known location, indicative of a successful graduation from homeless system supports.
9. Leverage existing employment and benefit assistance programs.	Work in partnership with CalWorks, Worknet, and other local workforce development programs.	• Participation of workforce partners in case conferencing sessions.	Number of people exiting homelessness with increased amount / sources of income. Percent exiting with income over 30% AMI.

Success Measure 3, HHAP-6 Eligible Expenditures:

- Rental subsidies, including to support placement of individuals in CARE Court or related problem-solving court.

- Landlord incentives (security deposits or holding fees) or move-in expenses.

- Supportive services for people in permanent housing.

- Service coordination and linkages to programs and other services to promote client capacity to maintain their housing stability.

- Operating subsidies, on a time limited basis, to address potential loss of federal housing subsidies. (For existing programs only).

Success Measure 4: Reduce the number of individuals experiencing homelessness (Prevent homelessness) Key Actions 2.b, 4.b, A.1, A.2			
Strategy	Activity	Tracking Success	Performance Measure
10. Sustain, as feasible, existing permanent housing programs for people with disabling conditions and the elderly at risk of housing loss due to federal policy changes. Provide temporary rental assistance for other qualifying households whose HUD program eligibility has been terminated.	Work with coordinated entry system and local housing authority to develop short-term plan to address anticipated loss of federal housing vouchers.	• Count of households impacted by HUD policy changes. • Count of qualifying households offered short-term rental assistance. o Count of new enrollments into the HMIS system whose prior living situation was a rental by client, with ongoing housing subsidy [HMIS Field # 435]	Reduced incidence of and returns to homelessness for individuals as measured through PIT Count and annual HDIS system performance reports. Among those households experiencing first time homelessness, minimize the proportion with prior federal housing subsidies. Improved parity in experiences across race/ethnicity and as consistent with the demographic proportion of the county population.
11. Leverage existing employment and benefit assistance programs. Engage eligible households.	Workforce development programs receiving public funds will be tasked with engaging with clients of interim and permanent housing programs, as appropriate.	• Partnership with local CalWorks program administrator and services. • Guidance developed regarding income and household stabilization.	

Success Measure 4, HHAP-6 Eligible Expenditures:

- Rental assistance, rapid rehousing, and other programs prioritizing households with income at or below 30 percent of the area median income.
- Service coordination, including access to workforce, education, and training programs or other services needed to promote housing stability.

Success Measure 4: Reduce the number of individuals experiencing homelessness (Chronically Homeless) Key Actions: 1.b, 2.a, 3.a., A.1, A.2			
Strategy	Activity	Tracking Success	Performance Measure
12. Leverage existing employment and benefit assistance programs.	Workforce development programs receiving public funds will be tasked with engaging with clients of interim and permanent housing programs, as appropriate.	• Partnership with local CalWorks program administrator and services. • Guidance developed regarding income stabilization.	Reduced incidence of and returns to homelessness for chronically homeless individuals as measured through PIT Count and annual HDIS system performance reports. Improved parity in experiences across race/ethnicity and as consistent with the demographic proportion of the county population.

13. Expand investments in services and supports for interim and permanent housing programs which offer evidence-based employment services, coordination with mental health and substance use recovery treatment, and/or other services to increase housing retention.	Distribute HHAP funding to qualifying programs providing evidence-based services to increase housing retention.	• Successful exits from permanent housing programs.
		  o HMIS data shows positive change in income from program enrollment to case closure.
		  o Average length of time enrolled in a RRH/RA program from initial placement to case closure.	

14. Sustain, as feasible, existing permanent housing programs for people with disabling conditions and the elderly at risk of housing loss due to federal policy changes. Provide temporary rental assistance for other qualifying households whose HUD program eligibility has been terminated.	Work with coordinated entry system and local housing authority to develop short-term plan to address anticipated loss of federal housing vouchers.	• Count of households impacted by HUD policy changes. • Count of qualifying households offered short-term rental assistance. • Count of new enrollments into the HMIS system whose prior living situation was a rental by client, with ongoing housing subsidy [HMIS Field # 435]	Count of households experiencing first time homelessness. Proportion with prior federal housing subsidies.

Success Measure 4, HHAP-6 Eligible Expenditures:

- Rental assistance, rapid rehousing, and other programs prioritizing households with income at or below 30 percent of the area median income.
- Service coordination, including access to workforce, education, and training programs or other services needed to promote housing stability.

Success Measure 4: Reduce the number of individuals experiencing homelessness (Children and Youth) Key Actions: 2.c, 3.c., A.1, A.2			
Strategy	Activity	Tracking Success	Performance Measure
15. Leverage existing children and youth services programs, including child welfare and safety net systems of care.	Create transitional housing plans for all children and youth exiting foster care system or wardship. Work in partnership with SJCoC to identify eligible programs for HHAP funds.	• Partnership with local Child Welfare program administrator and services. • Guidance developed regarding income stabilization.	Reduced incidence of and returns to homelessness among children and youth as measured through PIT Count and annual HDIS system performance reports. Improved parity in experiences across race/ethnicity and as consistent with the demographic proportion of the county population.
16. Expand investments in transitional housing programs for youth which offer intensive wrap-around support services for youth launching into adulthood without supports from a parent or guardian.	Distribute HHAP funding to qualifying transitional housing programs providing evidence-based services to children and youth.	• Enrollments to THPs. • Average length of time enrolled • THP clients closed with placement • THP clients closed with increased self-sufficiency.	
17. Provide short term rental assistance vouchers to young adult headed households.	Work in partnership with children's services to create RRH/RA policies that provide clear guidance on assistance eligibility and assessment benchmarks for success &/or need for escalating interventions.	• Youth enrollments to Rental Assistance program. • Average length of time enrolled in RA • Youth-RA clients closed successfully • Youth-RA clients closed with increased self-sufficiency.	

Success Measure 4, HHAP-6 Eligible Expenditures:

- Qualifying transitional housing / group living programs providing pro-social and developmental supports for eligible youth.
- Rental assistance, and other programs prioritizing TAY households with income at or below 30 percent of the area median income, and who have prior experience with the child welfare, justice, of mental health care system, pursuing education or employment, and are without natural social supports (alone).
- Service coordination, including access to workforce, education, and training programs or other services needed to promote housing stability.

IX. FUNDING AND IMPLEMENTATION PLAN

HHAP-6 Funding Plan

Through this Action Plan Update, the County of San Joaquin, the City of Stockton, and the San Joaquin County Continuum of Care agree to the collective allocation of Homeless Housing Assistance and Prevention (HHAP) Round 6 funds:

Proposed Eligible Uses	Proposed County / SJCoC Allocations	Proposed City of Stockton Allocations
Permanent Housing (18%) • Rapid Rehousing • Services and Coordination	**$2,009,978.18** • $1,004,989.09 • $1,004,989.09	**$2,075,721.62** • $1,037,860.81 • $1,037,860.81
Homeless Prevention (18%) • Diversion Programs • Prevention Programs	**$2,009,978.18** • $1,004,989.09 • $1,004,989.09	**$2,075,721.62** • $1,037,860.81 • $1,037,860.81
Youth Set Aside (10%) • Homeless Prevention • Interim Housing	**$1,116,654.55** • $279,163.64 • $837,490.91	**$1,153,178.68** • $288,294.67 • $864,884.01
Interim Housing (46%) • Operating Costs • Enhanced Services	**$5,136,610.88** • $2,568,305.44 • $2,568,305.44	**$5,304,621.92** • $2,652,310.96 • $2,652,310.96
Administration (8%) • Management (7%) • HMIS (1%)	**$ 893,323.63** • $781,658.18 • $111,665.45	**$ 922,542.95** • $807,225.08 • $115,317.87
Total	**$11,166,545.42**	**$11,531,786.79**

The HHAP 6 budget does not propose spending on any of the following uses:

■ New interim housing
■ Non-housing solutions

ADDITIONAL FUNDING SOURCES

The region is anticipating lower allocations through HOME, CDBG, and ESG program funds in 2026.

The region is preparing for major policy changes regarding eligibility and lower reimbursements through Medi-Cal, SSI/SSP, CalFresh, and various HUD housing and voucher programs in 2026.

The region will leverage local public safety, probation realignment, and behavioral health services funding to the extent possible to expand and enhance street outreach activities and other non-housing solutions.

The region will apply for state and federal grants to address encampments and build affordable housing.

SJCoC will seek local philanthropy to continue its stipend program for people with lived experiences.
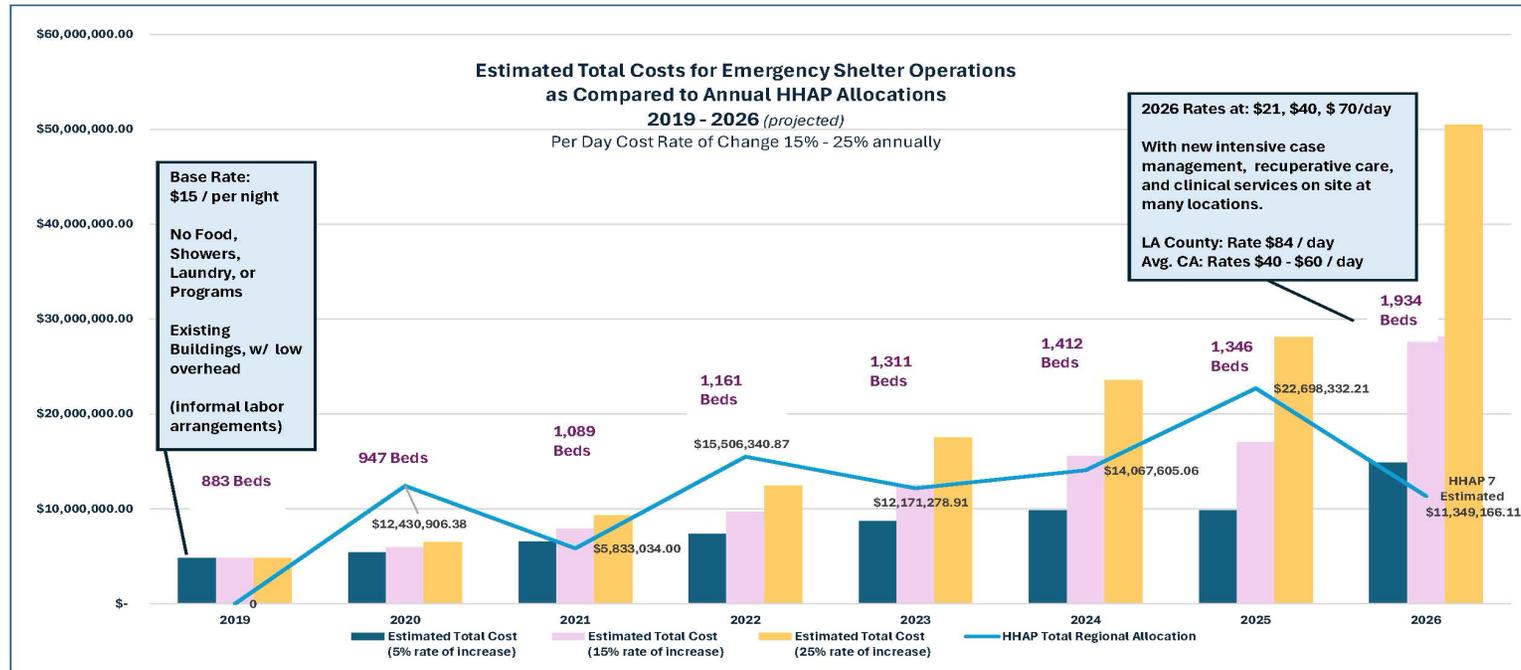
The region is working closely with managed care providers to stabilize reimbursable services through street outreach and interim shelter programs.

San Joaquin County Human Services Agency has directed program units responsible for in-home supportive services, adult protective services, child welfare, childcare and development, and employment support services to work closely with the homeless continuum of care.

HHAP-6 FUNDING PLAN: BY ELIGIBLE USE CATEGORY AND SYSTEM PERFORMANCE MEASURE

Type of Use	HHAP 6 Budget	Eligible Use Category	SPM (OUTCOME GOAL)
Permanent Housing	$ 2,042,849.90	Rapid Rehousing / Rental Subsidies	**SPM3.** Increasing the Number of People Exiting Homelessness into Permanent Housing and **SPM4.** Reducing the Average Length of Time People Experience Homelessness.
Permanent Housing	$ 2,042,849.90	Permanent Housing Services and Service Coordination	**SPM3.** Increasing the Number of People Exiting Homelessness into Permanent Housing and **SPM 5.** Reducing the Percent of People who Return to Homelessness.
Homeless Prevention	$ 2,042,849.90	Problem Solving and Diversion Programs	**SPM2.** Reducing first time instances of homelessness for those exiting institutional settings, including, but not limited to jails, prisons, and hospitals.
Homeless Prevention	$ 2,042,849.90	Rapid Rehousing / Rental Subsidies	**SPM2.** Reducing first time instances of homelessness for those exiting institutional settings, including, but not limited to jails, prisons, and hospitals and **SPM5.** Reducing the number of individuals who return to homelessness after exiting homelessness into permanent housing.
Youth Set Aside Homeless Prevention	$ 567,458.31	YSA -Homeless Prevention through Rapid Rehousing / Rental Subsidies	**SPM2.** Reducing first time instances of homelessness for those exiting institutional settings, (Youth)
Youth Set Aside Interim Housing	$ 1,702,374.92	YSA -Permanent Housing Services and Service Coordination	**SPM3.** Increasing the Number of People Exiting Homelessness into Permanent Housing, (Youth)
Provide Interim Housing	$ 5,220,616.40	Navigation Centers	**SPM1b.** Decreasing the number of people experiencing unsheltered homelessness
Provide Interim Housing	$ 5,220,616.40	Interim Housing Services and Service Coordination	**SPM1b.** Decreasing the number of people experiencing unsheltered homelessness
Non-Housing Solution	$ -	Street outreach teams with intensive case management	**SPM6.** Number of people with successful placements from street outreach projects
Non-Housing Solution	$ -	Stipends for people with lived experiences.	**SPM7.** Reducing disparities across system performance measures.
Administrative Costs	$ 1,588,883.26	Administrative Costs	**SPM1a.** Decreasing the number of people accessing services who are experiencing homelessness
Administrative Costs	$ 226,983.32	HMIS Costs	**SPM1a.** Decreasing the number of people accessing services who are experiencing homelessness
Total Allocations	**$ 22,698,332.21**		

Sustaining the Region's Interim Housing Portfolio

Estimated Total Costs for Emergency Shelter Operations as Compared to Annual HHAP Allocations 2019 - 2026 (projected) — Per Day Cost Rate of Change 15% - 25% annually

Emergency Shelter in SJC		2019	2020	2021	2022	2023	2024	2025	2026
Total Year Round Beds Reported		883	947	1,089	1,161	1,311	1,412	1,346	1,934
Estimated Total Cost (5% rate of increase)	$	4,834,425.00	$ 5,444,066.25	$ 6,573,408.19	$ 7,358,414.37	$ 8,724,569.60	$ 9,866,549.88	$ 9,875,633.81	$ 14,899,293.89
Estimated Total Cost (15% rate of increase)	$	4,834,425.00	$ 5,962,548.75	$ 7,885,108.69	$ 9,667,403.92	$ 12,553,885.89	$ 15,549,199.01	$ 17,045,754.35	$ 28,166,019.51
Estimated Total Cost (25% rate of increase)	$	4,834,425.00	$ 6,481,031.25	$ 9,316,054.69	$ 12,414,990.23	$ 17,523,742.68	$ 23,592,224.12	$ 28,111,839.29	$ 50,490,617.75

PLAN TO SUSTAIN SHELTER OPERATIONS

1. Total Existing Interim Housing

   - **1,346**, per the 2025 Housing Inventory Count.

2. Total Beds to be Added During the Grant Term

   - 588, for a new total of **1,934** beds by the end of 2026.

3. Total Estimated Capital and Operating Costs during the Grant Term

   Capital Costs: $0, ongoing

   - Funding from HHAP 1, HHAP 2, and HHAP 3 were allocated for construction purposes. Additional funding was leveraged through the American Rescue Plan Act, and various local sources. Construction is in final stages.

   Annual Operating Costs:

   - $14,899,293.89, annually (low range @ $21.11 per bed/day)
   - $28,166,019.51, annually (mid range @ $39.90 per bed/day)

   Basis for estimate:

   - Low range is based on a 5% cost of living adjustment from initial planned rate of $15 per bed/day. May not be indicative of the costs of a service enriched program.
   - National Low Income Housing Coalition Estimate (2021) $43.84 per/day
   - City of Los Angeles' reimbursement rate (2024) $80 per/day
   - CalWORKs Homeless Assistance rate (2025) $85 per/day for up to 16 days.

4. Total Funding Sources Identified

	Annually	3-year Budget FY: 26/27, 27/28, 28/29
Estimated Cost	$ 14,899,293.89	$ 44,697,881.67
Revenues		
HHAP 4	$ 1,338,840.68	$ 4,016,522.04
HHAP 5	$ 1,500,544.54	$ 4,501,633.62
HHAP 6	$ 3,480,410.94	$ 10,441,232.82
HHAP 7	$ 1,740,205.47	$ 5,220,616.41
Federal ESG Funding	$ 500,000.00	$ 1,500,000.00
MediCal Revenue	$ 3,000,000.00	$ 9,000,000.00
BHS, VA, and Primary Care	$ 3,000,000.00	$ 9,000,000.00
Donations	$ 400,000.00	$ 1,200,000.00
Total Planned Revenue	$ 14,960,001.63	$ 44,880,004.89

X.   APPENDICES

A. Public Meetings Invitation Flyer

B. Public Meeting Press Release

C. Community Survey Instrument

D. Key Action Project Descriptions

E. Cal-ICH Guidance for Encampment Resolution Planning

F. Encampment Resolution Plan Maps

G. Model Ordinance

H. HHAP Round 6: Other Requirements

I. Memorandum of Understanding

San Joaquin Homeless Services Continuum of Care

Community Planning Meetings
To Update the County's Coordinated Homelessness Action Plan

Join us for a community meeting to discuss homelessness needs, services, and prevention in San Joaquin County. You'll hear updates on the use of Homeless Housing Assistance and Prevention (HHAP) funds to prevent and reduce homelessness. You will have an opportunity to provide input on improving programs for individuals and families experiencing homelessness. We will discuss:

- Encampment resolution strategies
- Homelessness prevention and diversion
- Operating expenses for existing shelters and temporary-stay programs
- Affordable and safe housing options for very low-income individuals and families

We are counting on your voice to guide local priorities.
Join us at any of the meetings listed below.

City	Date	Time	Address
Tracy	Wed. May 14th	10am - Noon	City Hall - 333 Civic Center Plaza
Stockton	Tues. May 20th	3pm - 5pm	Behavioral Health - 1212 N. California St.
Stockton	Thurs. May 22nd	5pm - 7pm	Civic Auditorium - 525 N Center St.
Manteca	Tues. May 27th	3:30pm - 5:30pm	Manteca City Hall - 1001 W. Center St.
Stockton	Tues. May 27th	5pm - 7pm	Arnold Rue CC - 5758 Lorriane Ave.
Lodi	Tues. May 28th	1pm - 3pm	Hutchins Street Square - 125 S Hutchins St
Stockton	Thurs. May 29th	5pm - 7pm	Van Buskirk CC - 734 Houston Ave

Meeting accessibility is important. Please contact us at rapoy@sjgov.org to discuss accessibility. Translation assistance is available upon request. Families are welcome.

Contacts:

Hilary Crowley, Public Information Officer

San Joaquin County

hcrowley@sjgov.org / (209) 468-2997

Connie Cochran, Community Relations Officer

City of Stockton

(209) 937-8212

San Joaquin County Human Services Agency and Local Partners to Host Community Meetings on County's Coordinated Homelessness Action Plan Updates and Receive Public Feedback

Who:

San Joaquin County Human Services Agency

San Joaquin Homeless Services Continuum of Care

What:

Community Planning Meetings to Update the County's Coordinated Homelessness Action Plan

When and Where:

- Wednesday, May 14, 2025 – 10:00 a.m. – Noon
  333 Civic Center Plaza, Room 203, Tracy, CA

- Tuesday, May 20, 2025 – 3:00 p.m. – 5:00 p.m.
  1212 N. California Street, Stockton, CA

- Thursday, May 22, 2025 – 5:00 p.m. - 7:00 p.m.
  525 N. Center Street, Stockton, CA

- Tuesday, May 27, 2025 – 3:30 p.m. – 5:30 p.m.
  1001 W. Center Street, Manteca, CA

- May 27, 2025 – 5:00 p.m. - 7:00 p.m.
  5758 Lorraine Avenue, Stockton, CA

- Wednesday May 28, 2025 – 1:00 p.m. – 3:00 p.m.
  125 S. Hutchins Street, Lodi, CA

- Thursday, May 29, 2025 – 5:00 p.m. – 7:00 p.m.
  734 Houston Avenue, Stockton, CA

Why:

The community meetings will be held to discuss homelessness needs, services, and prevention in San Joaquin County. Residents will hear updates on the use of Homeless Housing Assistance and Prevention funds to prevent and reduce homelessness. The community will have an opportunity to provide input on improving programs for individuals and families experiencing homelessness. Discussion items will include:

- Encampment resolution strategies

- Homelessness prevention and diversion

- Operating expenses for existing shelters and temporary-stay programs

- Affordable and safe housing options for very low-income individuals and families

Families are welcome. Translation assistance is available upon request.

Contact rapoy@sjgov.org *to discuss accessibility.*

HHAP 6 Needs Survey

The County of San Joaquin and the City of Stockton are working together to apply for state funding through the Homeless Housing Assistance and Prevention (HHAP) Program – Round 6.

Your input will help shape how San Joaquin County and the City of Stockton **prioritize resources** for homelessness solutions. This short survey asks for your perspective on local needs and the most effective strategies.

1. Please select the city/neighborhood where you reside:

Lodi	☐ Lathrop	☐ Tracy
Manteca	☐ French Camp	☐ Ripon / Escalon
☐ Stockton	☐ Mountain House	☐ Other, county unincorporated

> **If Stockton was selected, which region:**   ☐ North   ☐ Central   ☐ South

2. Have you ever experienced homelessness?   ☐ Yes   ☐ No

> **If yes, would you describe yourself as someone who is:**

☐ Youth (under 24)	☐ Domestic Violence Survivor	☐ Other:
☐ Veteran	☐ Currently homeless	

3. Do you currently work in this field?   ☐ Yes   ☐ No

> **If yes, please select agency type below:**

☐ Local Government	☐ Non-profit or faith-based organization
☐ Health-Care or Behavioral Health (including Managed Care Plan Providers)	☐ Program for homeless individuals (e.g. outreach, emergency shelter, case management, etc.)
☐ Housing provider (developer or operator) for formerly homeless individuals	☐ Other:

4. Select your _top 2_ funding priorities (where we should allocate the most resources):

- ☐ Construction of new homeless housing
- ☐ Temporary rental assistance vouchers
- ☐ Additional emergency shelters
- ☐ Funding to provide services at existing shelters
- ☐ Intensive street outreach / encampment resolution
- ☐ Innovative housing programs
- ☐ Services for youth experiencing homelessness (under 24)

5. Please select <u>up to 2</u> investments to strengthen local Outreach Services:

☐ Case management or navigation support

☐ Linkages to mental health or substance use treatments

☐ Street-based healthcare

☐ Trauma response teams

☐ Connection to employment or job training program

6. Please select <u>up to 2</u> investments to strengthen local Emergency Shelters:

☐ Safe and clean facilities	☐ Provide 24/7 access and programming
☐ Staff trained in trauma-informed care	☐ Services for youth, families, or survivors of DV
☐ Case managers on-site	☐ Pets allowed (crates or kennels on site)
☐ Privacy or individual rooms	☐ On-site hot meal program

7. Please select <u>up to 2</u> investments to strengthen local Housing Solutions:

☐ Short-term rental or move-in assistance	☐ Help finding landlords willing to rent
☐ On-site supportive services (e.g., case management)	☐ Specialty housing for veterans, youth, people in recovery, or other vulnerable groups
☐ Permanent housing programs (e.g., supportive housing for people with permanent disabilities)	☐ Job training, benefit management, or other self-sufficiency programming for residents

8. Are there any other comments or ideas you wish to share with us?

Thank you for your input!

HHAP-6 FUNDING PLAN: PROJECT DESCRIPTION AND OTHER LEVERAGED RESOURCES

Type of Use	Eligible Use Category	Description of Project	HHAP-6 and Other Leveraged Resources
Permanent Housing	Rapid Rehousing / Rental Subsidies	RRH / RA vouchers for homeless households. Eligibility and priority for a voucher is determined through the Coordinated Entry System. * Short and Medium Term RRH Vouchers for qualified households. * Flexible RA vouchers for qualified individuals to live in shared or group housing * Landlord incentives or other one-time costs associated with moving.	HHAP - 6, HUD HUD allocations through the CoC Program Competition and to HACSJ (cuts anticipated)
Permanent Housing	Permanent Housing Services and Service Coordination	Comprehensive case management, services, and supports that work with clients towards an ultimate goal of housing stability and a pathway towards permanent self-sufficiency, consistent with realistic and feasible case plan objectives and goals envisioned by each client.	HHAP - 6, HUD HUD allocations through the CoC Program Competition and to HACSJ(cuts anticipated)
Homeless Prevention	Problem Solving and Diversion Programs	Prevention and diversion programs that prevent people at risk of or recently experiencing homelessness from entering unsheltered or sheltered homelessness. * Residential and non-residential rehabilitation/reunification programs for 6 -24 months depending on assessed need and case plan by probation officer, officer of the court, or other County approved case manager. * Programs must meet applicable standards and pass inspections to participate. * Programs must have appropriate services to provide a pathway for client self sufficiency.	HHAP - 6, Public Safety Realignment, CARE Act Funds, Medi-Cal Program funds.
Homeless Prevention	Rapid Rehousing / Rental Subsidies	RRH / RA vouchers for individuals at risk of returning to homelessness following a placement in a permanent supportive housing or other permanent affordable housing program. * Eligible applicants were previously homeless or at risk of homelessness and placed through the Housing Authority, BHS, CES, or other permanent housing program provider	HHAP – 6 (in the event of federal cuts to the local permanent housing voucher programs)
Youth Set Aside Homeless Prevention	YSA -Homeless Prevention through Rapid Rehousing / Rental Subsidies	RRH / RA vouchers for youth ages 18-24. Eligibility and priority for a voucher is determined through the Coordinated Entry System. These funds represent a special set-aside fund for Youth RRH/RA vouchers and may not be used for a non-qualifying household. * Short and Medium Term RRH Vouchers for qualified households. * Flexible RA vouchers for qualified individuals to live in shared or group housing * Landlord incentives or other one time costs associated with moving.	HHAP - 6, SSI, Child Welfare Services, Medi-Cal Program, HUD YHDP
Youth Set Aside Interim Housing	YSA -Permanent Housing Services and Service Coordination	Comprehensive case management, services, and supports that work with clients towards an ultimate goal of housing stability and a pathway towards permanent self-sufficiency, consistent with realistic and feasible case plan objectives and goals envisioned by each client.	HHAP - 6, Child Welfare Services, MHSA/BHSA

Type of Use	Eligible Use Category	Description of Project	HHAP-6 and Other Leveraged Resources
		* Eligible applicants include Youth Transitional Housing Providers and other Housing Providers serving youth 18-24 and/or unaccompanied minors.	
Interim Housing	Navigation Centers	Funds ongoing operating costs (including staffing, supplies, maintenance, overhead, etc.) for service enriched emergency shelter programs and navigation centers. Must be low-barrier and trauma informed.	HHAP - 6, MHSA/BHSA
Interim Housing	Interim Housing Services and Service Coordination	Funding for intensive case management services and supports including housing navigation, transportation, and recovery and rehabilitation programs, and education and training for workforce development. Must be low-barrier and trauma informed.	HHAP - 6, Medi-Cal Programs, MHSA/BHSA
Non-Housing Solution	Street outreach teams with intensive case management (leveraged resources)	Leverage funding for Co-response partnerships between SJC Behavioral Health Teams and local law enforcement. Includes additional allocations to support community based organizations to conduct intensive engagement activities and ensure basic needs are met, especially in the event of a weather-related emergency to prevent imminent risk to health and wellbeing.	Public Safety Realignment, MHSA/BHSA, Local and municipal allocations through public works, police, and other locally funded street outreach crews.
Non-Housing Solution	Stipends for people with lived experiences. (leveraged resources)	Leverage funding to provide stipends, transportation assistance, and advocacy to ensure that the voices of people with lived experience are heard.	Local investments
Administrative Costs	Administrative Costs	Costs associated with the administration and coordination of the CoC, supporting regional partnership and collaboration through the CoC Committees, and contract performance monitoring. Allocations also to support the work of the CES Lead agency in conducting and facilitating case conferencing and placement meetings with applicable housing providers. Other costs may include technical assistance and support for PIT count administration, contract management and reporting, public communications, and program and system evaluation.	HHAP 6, HUD-ESG
Administrative Costs	HMIS Costs	An allocation to cover expenses associated with the administration of HMIS. Accurate data will help outreach teams in their communication with homeless individuals and provide service partners information on effect and impact of activities, especially regarding impact on clients and whether efforts are achieving desired results in an equitable fashion.	HHAP 6, HUD-ESG, CoC Program Competition

California Interagency Council on Homelessness

GUIDANCE: ADDRESSING ENCAMPMENTS

The State of California encourages local jurisdictions to continue to employ person-centered, Housing First, and trauma-informed approaches when addressing the needs of persons living in encampments on public property. These evidence-based practices ensure services are strategically coordinated and deployed prior to any enforcement effort and ensure the best possible outcomes for all involved.

Before removing an encampment on public property, Cal ICH recommends that a local government:

✓ Is actively aware of interim housing capacity, including congregate and non-congregate shelter (i.e. motel vouchers), that is **immediately available** to serve persons in the encampment in question.

✓ Has a clear policy for the handling and storage of unattended personal belongings of persons in encampments.

✓ Provides as much advance notice of a removal action as possible. Cal ICH recommends **a minimum of 48 hours notice**, unless imminent threats to life, health, safety, or infrastructure require a shorter notice period, to persons living in the encampment and to any service provider actively serving and/or engaging with the encampment in question. Cal ICH recommends that the notice include:
  - The anticipated date and time of the removal action.
  - Information on services, including shelter, that are immediately available to persons living in the encampment.
  - Information on how unattended belongings will be handled the day of the removal action, including what will be stored and how they can be recovered.

Cal ICH further recommends that local governments are **actively aware of and engaging with current local projects and/or efforts** (i.e. Encampment Resolution Funds) serving the encampment in question and encampments in general.

Cal ICH encourages local governments to make every effort to **identify and offer shelter** to persons living in an encampment in advance of taking action to remove an encampment. If shelter cannot be secured prior to removal despite these efforts, it's recommended that a local government ensure that there are reasonably accessible locations within the jurisdiction where a person may lawfully sleep.

Where an encampment presents specific safety hazards, it may be appropriate for a local government to remediate those hazards prior to or independent of a removal operation, for example addressing tapped electrical wires, removing dangerous items including apparatuses involving open flames, weapons, and controlled substances, or dismantling or removing structures within an encampment that pose a specific hazard.

THE GOVERNOR'S MODEL ORDINACE: THOUGHTFUL IMPLEMENTATION MATTERS

On May 12, 2025, Governor Newsom released a Model Encampment Ordinance for communities to use as a framework to address encampments with urgency and dignity. The Model Encampment Ordinance references this Cal ICH Guidance to Addressing Encampments, which has been updated as of May 20, 2025, to expand on and offer clarification to important points within the Model Encampment Ordinance.

Q. If they can't sleep "here", where can they sleep?
A. The Model Encampment Ordinance underscores a basic principle: **enforcement must be paired with shelter**. But asking someone to move without a real alternative only shifts the crisis. **Local governments must plan ahead—identifying safe, accessible, and legal places to go before any encampment action occurs**. This may include indoor shelter or, when necessary, designated safe camping areas.

Cal ICH supports communities in aligning enforcement with housing solutions—so people aren't just moved, they're supported.

Q. What is a reasonable offer of shelter?
A. All shelter beds are not the same. A reasonable offer **meets a person's individual needs**:
 – A private room for a trauma survivor
 – ADA access for someone using a wheelchair
 – A place where partners and children are welcome

Reasonable offers increase the likelihood of acceptance and lead to better outcomes.
Cal ICH encourages local teams to lead with dignity, ensuring every offer is made with thoughtfulness and care.

Q. What meaningful services should be included on the notice?
A. Posting notice is more than a legal requirement, it's an opportunity to connect. Notices should include:
 ✓ How to access shelter and services
 ✗ Avoid long, generic resource lists with no connection to available support

Notices are most effective when they offer timely, real options for immediately available shelter.

Q. What items should be stored?
A. People's belongings are often **all they have**. Treat them that way. Use the "mom test": If your mom owned it, would you want it saved? This includes:
 – ID cards, prescriptions, glasses
 – Photos, documents, mobility aids

Hazardous or illegal items should be handled separately, but most items deserve secure, respectful storage.

Q. Who should be onsite for enforcement actions?
A. Who's present matters. When outreach teams, housing navigators, and service providers are part of the process, trust builds and outcomes improve. **Enforcement should be a bridge to housing—not a barrier.**

Are you a city or county in need of support developing or implementing a local ordinance? Cal ICH is here to help communities implement humane, housing-focused strategies. Contact us at calich@bcsh.ca.gov.
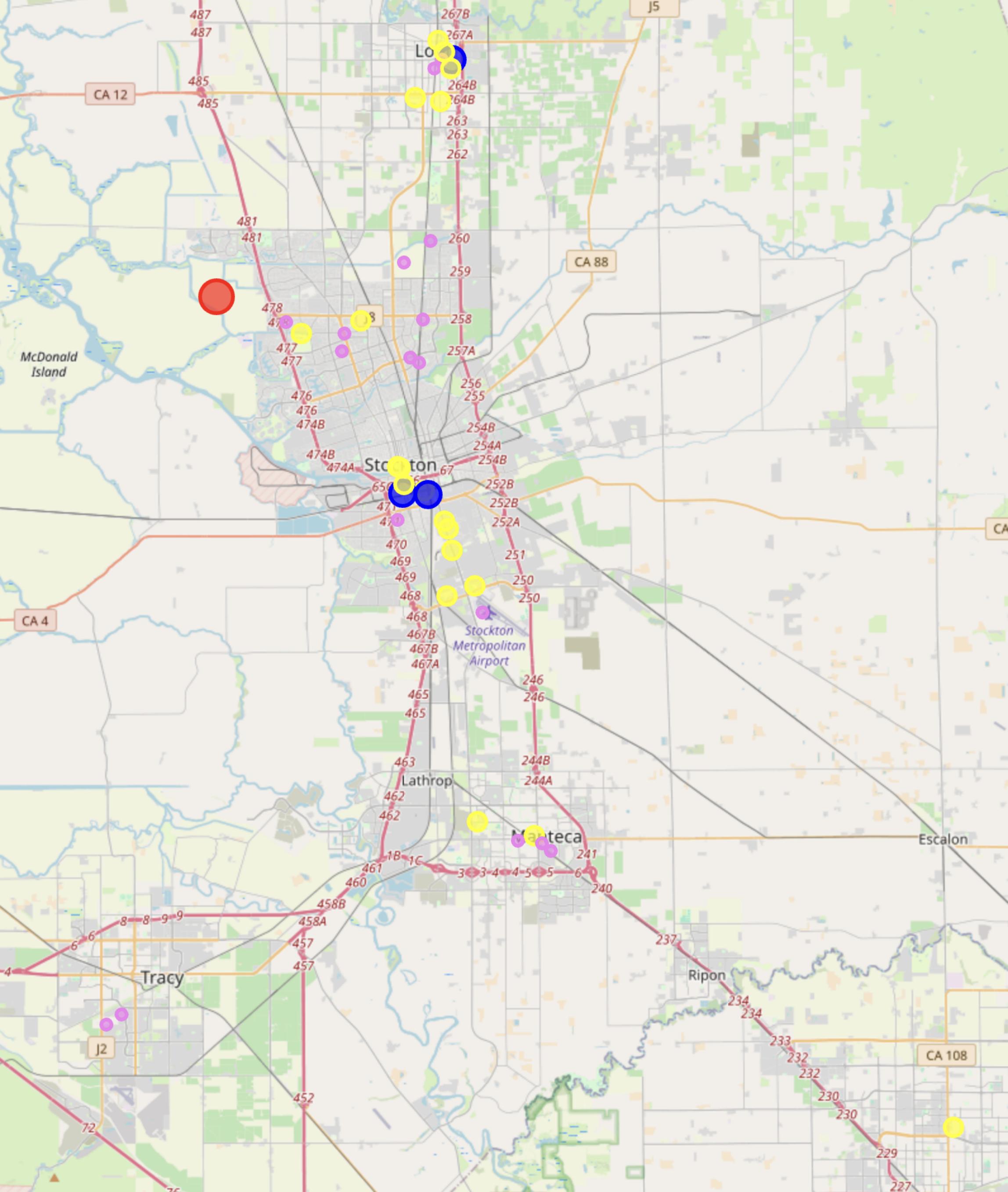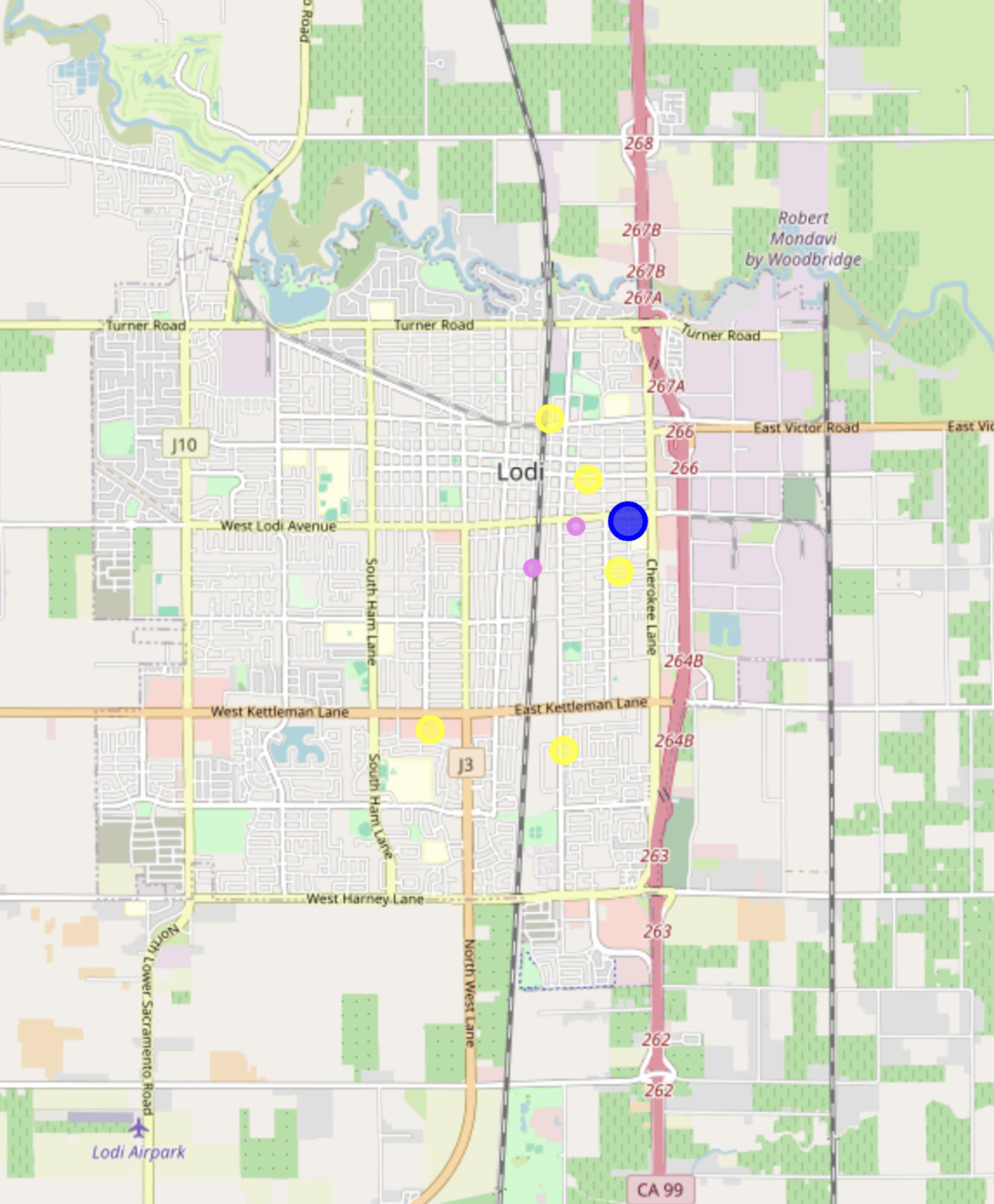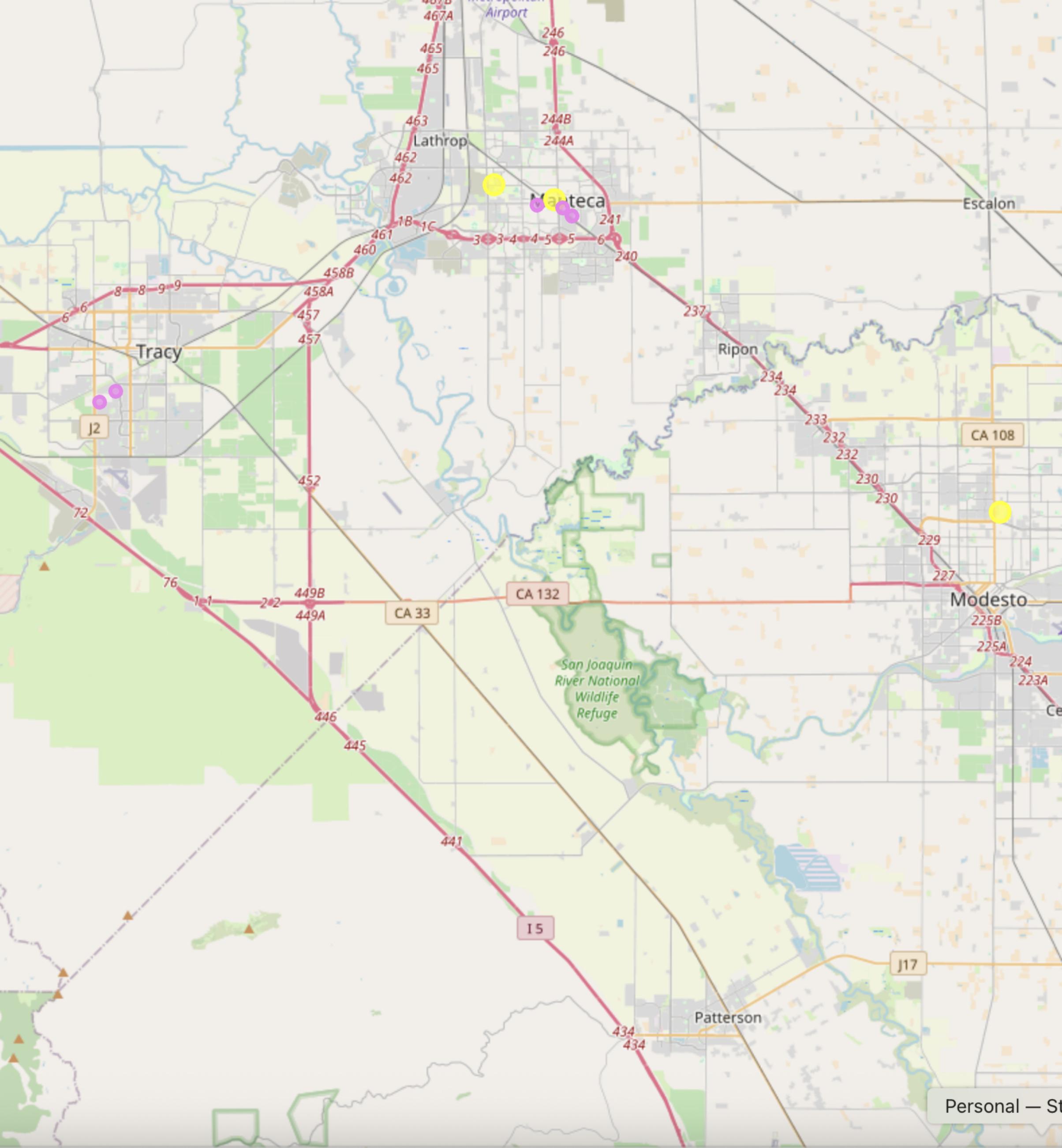
OFFICE OF THE GOVERNOR

Model Ordinance: Addressing Encampments with Urgency and Dignity

After the Supreme Court's decision in Grants Pass v. Johnson clarified that officials can take reasonable actions to clear encampments, the Governor signed Executive Order N-1-24, which directed state agencies to develop policies to prioritize addressing encampments on state property while providing reasonable advance notice and partnering with shelter and services providers. That Executive Order also encouraged local governments to adopt similar policies, and to use all available resources and infrastructure, including the historic resources provided by the State, to take urgent action to humanely remove encampments from public spaces. And the Governor directed the California Interagency Council on Homelessness to create guidance, published here, for local governments to follow in creating and implementing those programs.

This model ordinance is intended to provide a starting point that jurisdictions may build from and adjust in creating their own policies. It draws from the state's proven and workable approach — an approach that, between July 2021 and May 2025, has cleared more than 16,000 encampments and over 311,873 cubic yards of debris from sites along the state right of way. These results demonstrate that the policy is both effective and scalable, offering a sound, adoptable framework for jurisdictions to resolve encampments with urgency and dignity.

This model ordinance is not intended to be comprehensive or to impose a one-size-fits-all approach for every city. Tailoring is expected and appropriate to account for local differences and priorities. For example, a jurisdiction may choose to restrict camping at all times in certain sensitive locations, such as near schools; limit camping to no more than one night in the same location; or require a longer notice period before removal. While specific policies may vary, all local approaches should reflect three basic principles embodied in this model:

- No person should face criminal punishment for sleeping outside when they have nowhere else to go. Policies that prohibit individuals from sleeping outside anywhere in the jurisdiction without offering adequate indoor shelter, effectively banishing homeless individuals from the jurisdiction's borders, are both inhumane and impose externalities on neighboring jurisdictions, which must face the costs and challenges of an increased unsheltered homeless population.
- Encampment policies must prioritize shelter and services and ensure that people experiencing homelessness and their belongings are treated with respect.
- Policies must not unduly limit local authority to clear encampments. Officials must be able to enforce common-sense policies to protect the health and safety of their residents and maintain their public spaces. When officials lack appropriate tools, encampments persist, endangering the health and safety of those living in and alongside them.

There is no compassion in abandoning Californians to the dangers and indignities of encampments. Encampments pose a serious public safety risk, often causing fires and exposing encampment residents to increased risk of sexual violence and criminal activity, to property damage and break-ins, and unsanitary conditions affecting both residents and neighbors. And they dampen and deter both commercial and recreational activity through the accumulation of hazardous material and excessive debris, harming downtowns and depriving Californians of their public spaces. Large encampments and those with semi-permanent structures exacerbate and perpetuate these harms. Every local government must have a plan to address them.

Model Ordinance [For Local Customization]

Section XX1. Encampments

Unless authorized by permit or other applicable law, it is unlawful:

(a) To construct, place, or maintain on public property any semi-permanent structure, including but not limited to hand-built sheds and structures with metal or other heavy roofing and siding materials, for the purpose of sheltering one or more persons.

(b) To camp on public property, including but not limited to using, placing or maintaining a tent, sleeping bag, blanket, or other materials for the purpose of sleeping, lying, or sheltering one or more persons for more than three consecutive days or nights in the same location. For purposes this section, the same location shall mean within 200 feet of the location in which the person camped on the previous day or night.

(c) To camp within 200 feet of any posted notice to vacate or other official signage designating a location for encampment clearance or otherwise prohibiting sitting, sleeping, lying, camping, or placing personal property in that location.

(d) To sit, sleep, lie, or camp on any public street, road, or bike path, or on any sidewalk in a manner that impedes passage within the meaning of the American Disabilities Act.

Section XX2. Enforcement

(a) Except in exigent circumstances involving an imminent threat to life, safety, health, or infrastructure, each of the following shall be satisfied prior to the enforcement of section XX1:

   (i) City officials, or any agent acting on their behalf, shall make every reasonable effort to identify and offer shelter at an emergency shelter, navigation center, or other appropriate housing, and to offer supportive services, to persons living in the encampment.

   (ii) City officials, or any agent acting on their behalf, shall post a notice to vacate in a prominent location at the encampment site at least 48 hours prior to the enforcement action. That notice shall include, at a minimum:

      (1) The anticipated date and time of the enforcement action

(2) Information on services, including shelter, that are immediately available to persons living in the encampment

(3) Information on how unattended belongings will be handled the day of the enforcement action, including what will be stored, how they can be recovered, and the date by which they must be claimed.

(iii) No enforcement operations shall begin earlier than the date and time on the notice to vacate. If the enforcement work does not begin within two days of the date written on the notice, a new notice must be posted a minimum of 48 hours before enforcement operations may begin.

(b) Where exigent circumstances require less than 48 hours' notice prior to enforcement of section XX1:

(i) City officials, or any agent acting on their behalf, shall provide as much advance notice of enforcement as reasonably possible under the circumstances; and

(ii) As soon as reasonably possible following enforcement action, city officials or any agent acting on their behalf shall post notice at or near the encampment site describing where items taken during the enforcement action are stored, how they can be recovered, and the date by which they must be claimed.

(c) Personal belongings collected at the encampment site that are not a health or safety hazard shall be collected, tagged, and stored for not less than 60 days following an enforcement action.

(i) "Personal belongings" includes:

(1) items of apparent value of $50 or more

(2) items of apparent personal value, including, but not limited to: eyeglasses, operational wheelchairs, walkers, crutches, other medical equipment, habitable tents, personal papers (such as photographs, albums, ID's, bank statements, and legal papers), backpacks, containers, and operational bicycles, scooters, and strollers.

(ii) Items that constitute a health and safety risk and will not be collected include, but are not limited to:

(1) Toxic sharps: needles, scissors, knives.

(2) Chemicals: bleach, paint, oils, etc.

(3) Items (including bedding and clothing) soiled by infectious materials, including human waste and bodily fluids.

(4) Moldy, mildewed items.

(5) Items that may be infested by rodents and insects: rats, mice, fleas, lice, bed bugs.

(6) Items that pose a risk of fire or explosion, combustibles and propane tanks; any item containing fuel or corrosives or other unidentified liquids.

(7) Backpacks and closed containers that have been determined by an individual licensed to identify and handle hazardous materials to contain items listed in (1)-(6) above or (iii) below. Such backpacks and closed containers may be discarded where no individual licensed in hazardous materials is present to make a determination.

(8) If personal belongings are co-mingled or littered with needles, human waste, or other health risks, the entire pile of belongings may be disposed of. The presence of clothing in a backpack or container shall not be the sole reason to discard the backpack or container.

(iii) Bulky items such as mattresses and sheds, perishable items such as food, controlled substances, contraband, and trash or debris will not be collected and stored. Contraband and controlled substances should be handled by trained professionals and consistent with applicable law.

(d) Nothing in this section shall be construed to limit or prohibit city officials from enforcing any other city or state laws, including, but not limited to, laws governing use of controlled substances or weapons, fire codes, and public nuisance laws.

Section XX3. Regulations

(a) The [*relevant department or agency*] shall issue regulations or guidelines necessary to aid in the implementation or enforcement of this chapter.

HHAP Round 6: Other Requirements for

MONITORING, DOCUMENTATION, AND REPORTING

Administrative Entities must be able to demonstrate that HHAP 6 funds were expended for eligible uses. HCD will include additional information on monitoring and reporting requirements in the Standard Agreement executed prior to distribution of HHAP 6 funds to each CoC, large city, and county. In addition to HCD monitoring and reporting requirements, it is expected that CoCs, Large Cities, and counties will provide direct oversight of subrecipients of HHAP 6 funds and ensure that subrecipients comply with HHAP 6 program requirements. HCD may request the repayment of funds or pursue any other remedies available, at law or in equity, for failure to comply with reporting requirements.

A. Reporting

Grantees are required to submit monthly fiscal reports, must submit annual reports, and a final report after the end of the grant period. HCD will reach out to Grantees with guidance on how to submit monthly and annual reports.

In addition to the monthly and annual reports, described below, the Grantee shall submit to HCD all other reports, updates, and information that HCD deems necessary to monitor compliance and/or perform program evaluation. Any requested data or information shall be submitted in a form and manner provided by HCD.

1. Monthly Reports

HHAP recipients must submit a monthly fiscal report to include obligations and expenditures in each eligible use category. Expenditures and obligations should align with those approved in the application.

2. Annual Reports and Final Reports

Per Health and Safety Code sections 50221 and 50222, all recipients of HHAP funds are required to submit an annual report every April 1 on activity through the prior calendar year and must include the following data components:

- Detailed description of activities with obligated and expended funds by eligible use category
- Progress and status updates on HHAP Regional Homeless Action Plan commitments

- Other highlights and accomplishments and notable quantifiable outcomes

The HHAP 6 Final Report shall be required in lieu of the last annual report for each round and shall follow the requirements of Health and Safety Code sections 50221, 50222, and 50223.

3. Person-Served Reporting

HCD will make efforts to use the statewide Homeless Data Integration System (HDIS) data, specifically the data entered by Grantees under their AB 977 requirements described below, and provided by CoCs via quarterly uploads from HMIS, to fulfill the following annual and final report requirements. However improper reporting into that system may require HCD to seek additional final report information directly from Grantees:

- The total number of individuals, as well as homeless individuals, served in each year of the program and total for the program overall.
- Aggregate outcome data for individuals served using program funds, including all of the following:
    - The type of housing that the individuals exited to, including whether the housing is permanent or interim.
    - The percentage of successful housing exits.
    - Exit types for unsuccessful housing exits.
- The types of housing assistance provided, including, but not limited to, permanent or interim housing, broken out by the number of individuals served.
- Progress towards the CA SPMs, including demographic equity analysis.

B. Budget Modifications

Grantees may revise their approved budgets on file with HCD through a budget modification when there is any change in proposed activities. Grantees must receive HCD approval for all budget modifications. Grantees may request a budget modification at any time using the HHAP Budget Modification Form.

C. Fiscal Deadlines

1. June 2027 Obligation and Expenditure Requirement

All Grantees must submit confirmation that no less than 75 percent of their initial Round 6 program allocations have been contractually obligated and that no less than 50 percent of initial Round 6 program allocations have been expended by June 30, 2027. This is also one of the requirements for Grantees to receive the remaining 50 percent of their total HHAP 6 allocation.

2. Failure to meet the second disbursement requirements by December 2028 will result in the second disbursement being reallocated to other Grantees

Pursuant to HSC 50242(i)(3), if a Grantee does not meet the expenditure requirements detailed in VI.C.1 above, along with the other requirements necessary to receive their second disbursement of HHAP 6 funds, on or before December 31, 2028, Grantees will forfeit their second disbursement and must return any unspent funds from their initial disbursement, to be re-allocated as supplemental awards by the Department.

3. Final Expenditure Requirement: Grantees must fully expend all HHAP 6 funds by June 30, 2029

All Grantees must submit confirmation that 100 percent of Round 6 program funds have been expended by June 30, 2029. Any remaining amounts not expended by that date will be returned to the state's General Fund.

4. Records Retention Requirement

The Grantee must retain all documentation pertaining to performance of the grant for a minimum period of five years after the final expenditure deadline. If any litigation, claim, negotiation, audit, monitoring, inspection, or other action has been commenced before the expiration of the required record retention period, all records must be retained until completion of the action and resolution of all issues which arise from it.

HCD or its designee has the right to review, obtain, and copy all records and supporting documentation pertaining to performance under the Standard Agreement. The Grantee agrees to provide HCD, or its designee, with any relevant information requested to give HCD or its designee access to its premises, upon reasonable notice and during normal business hours, for the purpose of interviewing employees who might reasonably have information related to such records, and of inspecting and copying such books, records, accounts, and other materials that may be relevant to an investigation of compliance with HHAP Program laws, guidance, and the Standard Agreement.

If upon inspection of records HCD identifies noncompliance with grant requirements, HCD retains the right to impose a corrective action plan on the Grantee.

D. Other Requirements

1. Reporting into Homeless Management Information System (HMIS)

Pursuant to Assembly Bill (AB) 977 (Statutes of 2021), Grantees who have been awarded HHAP funding must enter Universal and Common Data Elements as defined by HUD on the individuals and families served into the local HMIS. All Grantees agree to set up HMIS projects in alignment with the instructions provided by HCD and to participate and enter data on individuals and families served by this funding into the local HMIS. HSC section 50220.6 details specifications related to the data elements that must be reported. Technical assistance is available from the California Interagency Council on Homelessness (Cal ICH), in coordination with HCD, to Grantees that need support in meeting these requirements. Grantees are required to ensure any subrecipients of their HHAP funding adhere to these HMIS reporting requirements.

HCD will make efforts to utilize statewide HMIS data, aggregated into the Homeless Data Integration System (HDIS) maintained by Cal ICH to fulfill Grantee reporting requirements, however improper reporting into that system may require HCD to seek additional information directly from Grantees. Grantees may also be required to accept training and technical assistance in this area if their HMIS/HDIS is not properly tracked and shared.

2. Housing First Requirement

All recipients of HHAP 6 must comply with Housing First as provided in Chapter 6.5 (commencing with Section 8255) of Division 8 of the Welfare and Institutions Code.

Housing First is an evidence-based, client-centered approach that recognizes housing as necessary to make other voluntary life changes, such as seeking treatment or medical care. The goal of Housing First is to provide housing to individuals and families quickly with as few obstacles as possible, along with voluntary support services according to their needs.

Required core components of Housing First include:
1. Tenant screening and selection practices that promote accepting applicants regardless of their sobriety or use of substances, completion of treatment, or participation in services.
2. Applicants are not rejected on the basis of poor credit or financial history, poor or lack of rental history, criminal convictions unrelated to tenancy, or behaviors that indicate a lack of "housing readiness."
3. Acceptance of referrals directly from shelters, street outreach, drop-in centers, and other parts of crisis response systems frequented by vulnerable people experiencing homelessness.
4. Supportive services that emphasize engagement and problem solving over therapeutic goals and service plans that are highly tenant-driven without predetermined goals.
5. Participation in services or program compliance is not a condition of

permanent housing tenancy.

6. Tenants have a lease and all the rights and responsibilities of tenancy, as outlined in California's Civil, Health and Safety, and Government codes.
7. The use of alcohol or drugs in and of itself, without other lease violations, is not a reason for eviction.
8. In communities with coordinated assessment and entry systems, incentives for funding promote tenant selection plans for supportive housing that prioritize eligible tenants based on criteria other than "first-come-first-serve," including, but not limited to, the duration or chronicity of homelessness, vulnerability to early mortality, or high utilization of crisis services. Prioritization may include triage tools, developed through local data, to identify high-cost, high-need homeless residents.
9. Case managers and service coordinators who are trained in and actively employ evidence-based practices for client engagement, including, but not limited to, motivational interviewing and client-centered counseling.
10. Services are informed by a harm-reduction philosophy that recognizes drug and alcohol use and addiction as a part of tenants' lives, where tenants are engaged in nonjudgmental communication regarding drug and alcohol use, and where tenants are offered education regarding how to avoid risky behaviors and engage in safer practices, as well as connected to evidence-based treatment if the tenant so chooses.
11. The project and specific apartment may include special physical features that accommodate disabilities, reduce harm, and promote health and community and independence among tenants.

E. Legal Documents

Upon the award of HHAP funds, HCD shall enter into Standard Agreements with Grantees that govern how HHAP funds must be spent. These agreements shall ensure adherence to the objectives and requirements of the HHAP 6 program, and compliance with all relevant laws. No award shall be disbursed until the Standard Agreement is signed by both the Grantee and HCD and is fully executed.

MEMORANDUM OF UNDERSTANDING BETWEEN THE CITY OF STOCKTON ECONOMIC DEVELOPMENT DEPARTMENT AND SAN JOAQUIN COUNTY HUMAN SERVICES AGENCY

This **MEMORANDUM OF UNDERSTANDING** ("MOU"), effective the date the last party to this MOU signs, is entered into by and among the City of Stockton, through its Economic Development Department (EDD), and the County of San Joaquin, through its Human Services Agency (HSA), with reference to and consideration of the following:

WHEREAS, like many other regions in California, the County of San Joaquin has seen a rapid and troubling growth in the homeless population over the past several years, a condition that has been difficult to address given the increased rates of persons with untreated addictive disorders involving substance abuse and mental health conditions, the high cost of housing and property in the area, and the shortage of emergency, transitional, and affordable housing available in the County to serve this population;

WHEREAS, consistent with the CoC Program Interim Rule, the CoC was formed in 1996 as the group organized to carry out the Continuum of Care program authorized by regulation [under subtitle C of title IV of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11381–11389)] and, as required, the CoC includes representative groups from within the geographic borders of San Joaquin County;

WHEREAS, San Joaquin County serves as the Collaborative Applicant for the CoC pursuant to a Collaborative Applicant Memorandum of Understanding to apply for and administer state and federal grants allocated directly to the CoC including CoC Program grants, and support the year-round CoC planning of homeless housing, services, and prevention;

WHEREAS, the City of Stockton is a municipality with a population over 320,000 people and also receives annual and periodic entitlement funding from the state and federal government for addressing homelessness, with these funds received, administered, and monitored by the City of Stockton Economic Development Department;

WHEREAS, On February 28, 2025, the State of California invited counties, Continuums of Care, and certain cities to apply for funds pursuant to HHAP Round 6, a program authorized by Assembly Bill 166 (2023-2024), to provide local jurisdictions with flexible funding to continue efforts to improve regional and systems coordination to prevent and end homelessness in their communicates, in a manner that reflects the state's priorities to prevent and expeditiously reduce unsheltered homelessness through homelessness prevention activities, sustaining existing interim housing solutions, and permanent housing solutions, including long-term sustainability of affordable permanent supportive housing [§ 50243 (a)].

WHEREAS, to apply for HHAP Round 6 funding, applicants must jointly create, or update, a compliant Regionally Coordinated Homeless Action Plan and a Memorandum of Understanding (MOU) signed by each participating applicant committing to participate in and comply with the Regionally Coordinated Homelessness Action Plan;

WHEREAS, the County, CoC, the City of Stockton jointly engaged in a regional strategic planning process to create a Regionally Coordinated Homeless Action Plan in 2024 and have conducted a thorough public planning process to update the Action Plan in 2025 that included seven public meetings, held at diverse times and locations throughout the county;

The Parties agree as follows:

1. PURPOSE OF THE MEMORANDUM OF UNDERSTANDING

1.1 **Statutory Requirement:** The Regionally Coordinated Homelessness Action Plan shall be reflected in a Memorandum of Understanding (MOU) committing each signatory to participation in, and to comply with, the Regionally Coordinated Homelessness Action Plan as updated August 2025.

2. COMITTMENTS

Each Party to this MOU hereby commits to uphold, participate in, and comply with the actions, roles, and responsibilities assigned to it as described in the HHAP-6 Regionally Coordinated Homelessness Action Plan Update and summarized below.

2.1 Each Party commits to the roles and responsibilities as they pertain to outreach and site coordination, siting and use of available public land, the development of interim and permanent housing options, and coordinating, connecting, and delivering services to individuals experiencing homelessness or at risk of experiencing homelessness, within the region.

2.2 Each Party commits to Key Actions to improve the system performance measures.

2.3 Each Party commits to Key Actions to ensure racial and gender equity in service delivery, housing placements, housing retention, and any other means to affirm equitable access to housing and services for racial and ethnic groups overrepresented among residents experiencing homelessness.

2.4 Each Party commits to actions to reduce homelessness among individuals exiting institutional settings, including but not limited to jails, prisons, hospitals, and any other institutions such as foster care, behavioral health facilities, etc. as applicable in the region.

2.5 Each Party commits to roles in the utilization of local, state, and federal funding programs to end homelessness.

2.6 Each Party commits to the roles and responsibilities to connect individuals to wrap-around services from all eligible federal, state, and local benefit programs.
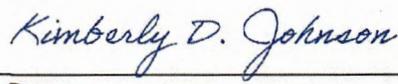
3. MISCELLANEOUS

3.1 **Notice.** Any notices provided to any Party in connection with this MOU shall be directed as follows:

City of Stockton, Economic Development Acting Director	Jordan Peterson jordan.peterson@stocktonca.gov
County of San Joaquin, Human Services Agency Director	Chris Woods cwoods@sjgov.org

3.2 **Parties as Independent Contractors.** Each Party is, and at all times shall be deemed to be, independent of the other Parties. Nothing herein is intended or shall be construed as creating the relationship of employer and employee, or principal and agent, between any Party, or any Party's agents or employees. Each Party shall retain all authority for rendition of services, standards of performance, control of personnel, and other matters incident to the performance of the Program pursuant to this MOU. Each Party, and its agents and employees, shall not be considered to be employees of any other Party.

IN WITNESS WHEREOF, the Parties to this MOU have caused the same to be executed by each of their duly authorized officers as follows:

City of Stockton Will Crew Acting City Manager	San Joaquin County Chris Woods Director, Human Services Agency
Date: 8/20/25	Date: 8/26/25
City Attorney Approved to Form	County Counsel Approved to Form
Date: 8/20/25	Kimberly D. Johnson Date: 8/21/2025

REGIONAL HOMELESS ACTION PLAN
City of Stockton
San Joaquin County
San Joaquin Continuum of Care

**SJCoC Homelessness
Strategic Plan
2020**

**Regional Action Plan
March 2024**

**Action Plan Update
Final
October 2025**

Prepared By:
Rane Community Development